

## APPENDIX I – BACKGROUND

This sector plan and concurrent sectional map amendment (SMA) were formally initiated on May 15, 2012, by the District Council as the *Eastover/Forest Heights/Glassmanor Sector Plan and Sectional Map Amendment* to address planning and development concerns in the communities of Glassmanor and Forest Heights, the commercial properties along MD 201/Indian Head Highway, and the Eastover Shopping Center.

The sector plan contains policies, recommendations, and actions that will guide future growth and development in the sector plan area. The SMA will serve as a mechanism that helps to implement the sector plan recommendations and policies by amending the zoning map. The sector plan and SMA will build upon and implement the 2002 *Prince George's County Approved General Plan*, the 2005 *Countywide Green Infrastructure Functional Master Plan*, the 2009 *Master Plan of Transportation*, the 2010 *Approved Water Resources Functional Master Plan* and the 2000 *Approved Master Plan and Sectional Map Amendment for the Heights & Vicinity Planning Area 76A*.

The plan addresses the need for economic revitalization; environmental infrastructure; transportation and public transit options; pedestrian safety and connectivity; streetscape and public realm improvements; stormwater management, water quality, and flood control; safety and code enforcement; and improvements to community health, facilities, and resources.

The *Eastover/Glassmanor/Forest Heights Sector Plan* area lies in the southwestern portion of Prince George's County, bordering the southeast section of the District of Columbia and approximately three miles north of National Harbor. The 618-acre planning area consists of a retail corridor (MD 201/Indian Head Highway) connecting





MAP DATA: GOOGLE, LANDSAT

the District of Columbia to the Capital Beltway and flanked by residential neighborhoods. Proximity to the District of Columbia, Southern Avenue Metro Station, Oxon Hill Farm/Oxon Cove Park, National Harbor, Alexandria Virginia, and access to the Capital Beltway (I-95/I-495) and the Woodrow Wilson Bridge are crucial community assets.

### PLAN PURPOSE

This sector plan develops a community supported vision, recommends the ideal mix of land use supported by adequate transportation facilities, proposes economic incentive and funding strategies, leverages regional development activities, and provides redevelopment/design guidance for the public realm. This sector plan develops short-, mid-, and long-term strategies for environmental sustainability, transportation improvements, public investments, and economic competitiveness. *The Eastover/Forest Heights/Glassmanor Sector Plan* presents policies, recommendations, and strategies to help transform undesirable conditions in the sector plan area into a desirable community in which to live and do business. This plan area has experienced little development activity over recent years, which has consequently created various issues that now negatively impact the sector plan area. It is the purpose of this plan and SMA to recommend remediation strategies to specifically address:

- Commercial properties in decline due to new suburban and urban development elsewhere, archaic and outdated amenities, deferred maintenance, and unsafe access.
- Residential neighborhoods with aging housing stock on smaller lots that are less desirable in today's suburban market.
- Residential densities that do not support an increase in transit service or substantial commercial redevelopment.
- Scattered older office properties with unleased space that is obsolete, outdated, and does not support current office tenant's needs.



- Increased traffic congestion due to a confusing road structure along MD 201, including service roads and cut-through traffic from the District of Columbia.
- Uncomfortable/unsafe pedestrian environments due to discontinuous or lack of sidewalks, conflicts with automobile traffic, poorly-maintained pedestrian facilities, and limited connections between residential and commercial areas.
- Poor environmental conditions including degraded natural areas along Oxon Run and its tributaries, flooding, and poor connections to and between parks and natural areas.

The sector plan will focus on addressing these challenges by developing physical design solutions for specific properties where change could and should occur. To facilitate this goal, the sector plan will look at corridor-wide issues by concentrating on four key focus areas:

- The Town of Forest Heights
- The Glassmanor Community
- The Eastover Shopping Center and Commercial Area
- The MD 201/Indian Head Highway Corridor

Goals and objectives are developed for the focus areas and the corridor as a whole. Strategies to implement the plan recommendations will be developed in keeping with the plan's vision. The sector plan will provide frameworks for performance evaluation to assist stakeholders and decision makers in monitoring and supporting plan implementation. Community stakeholders, local government, the development community, and local non-profits will continue to make adjustments and refinements to the plan in response to changing conditions over time.



## RELATIONSHIP TO COUNTY FUNCTIONAL PLANS

### **Relationship to the 2002 *Prince George's County Approved General Plan***

The *Prince George's County Approved General Plan* defines a development policy framework characterized by three geographic tiers - the Developed Tier, the Developing Tier, and the Rural Tier - and a number of centers and corridors in which development should be concentrated to take advantage of existing infrastructure and transportation facilities. Allowable uses and densities vary according to tier and center/corridor node designation.

### **Developed Tier**

The proposed sector plan area lies within the Developed Tier. Developed Tier communities generally contain older neighborhoods and commercial areas developed at higher densities, often with widespread problems of disinvestment due to the proliferation of new growth occurring predominantly in the Developing Tier. Developing Tier communities received new investment in the late twentieth century, with “greenfield” land being transformed into lower-density residential subdivisions and larger strip commercial centers.

### **Relationship to the 2009 *Approved Countywide Master Plan of Transportation***

The functional master plan of transportation provides the framework for all plan and capital program developments in Prince George's County. The county's approved policy is to “develop a comprehensive network of paved and natural surface trails, sidewalks, neighborhood trail connections, and on-road bicycle facilities for transportation and recreation use.” Trails should be in compliance with the Americans with Disabilities Act and designed to accommodate hikers, bicyclists, and equestrians. Communities and roadways should be designed to accommodate pedestrians and bicycles, as well as automobiles. Sidewalk and trail connections should be provided to schools, parks, activity centers, and other public facilities.

### **Relationship to the 2010 *Water Resources Functional Master Plan***

The Water Resources Plan has been prepared in conformance with state requirements and guidelines as an amendment to the 2002 *Prince George's County Approved General Plan*. The Water Resources Plan is a policy document that was formally adopted by the Planning Board and approved by the County Council. This plan makes recommendations and establishes goals, policies, and strategies to assist the county, state, and federal agencies; communities; and citizens to make informed decisions about growth and development, land preservation, and environmental and water resource protection and providing infrastructure to support sound land use. The Water Resources Plan contends that in most urban developments, the largest source of water pollution is not point source or from a pipe, such as a sewage treatment plant. Instead, the largest amount of pollution is attributed to surface water runoff known as nonpoint source pollution. Nonpoint source pollution is a direct result of land use, land cover, the extent of imperviousness, and the quality of stormwater management facilities within the watershed. The Water Resources Plan enumerates strategies to reduce nutrient loading in urban areas due to stormwater runoff.

## RELATIONSHIP TO COUNTY MASTER PLANS

Relationship to the 2000 *Master Plan and Sectional Map Amendment for Heights & Vicinity Planning Area 76A*

The Heights Master Plan identified the area around the intersection at Southern Avenue and Indian Head Highway as a gateway with recommendations for pieces of the proposed sector plan area as follows:

- Provide goals, concepts, recommendations and guidelines to guide public policy and investment in the Planning Area. These are presented for the 11 major elements of the plan: focus areas land use and gateways, transportation, residential neighborhoods, commercial areas, employment areas, urban design, public facilities, environmental resources, parks, trails, and historic preservation.
- Address and make recommendations for detailed land use and gateway elements for five focus areas in the Heights planning area to encourage development that is appropriate and projects a positive image.
- Implement the master plan during the ongoing planning and regulatory process.
- Focus significant planning concentrations and the development of urban design guidelines for existing and future development in the designated gateway areas.
- Emphasize community involvement through the public participation process of the plan.
- Emphasize revitalization in areas where development has the greatest potential-adjacent to metro stations.
- Provide land use recommendations and rezoning proposals to provide a foundation for revitalization.

Because the Heights Master Plan was developed prior to the approval of the current county 2002 General Plan, this sector plan for Eastover, Forest Heights and Glassmanor will update recommendations to be in conformance with the current 2002 General Plan Developed Tier growth strategies.

## DEVELOPMENT PATTERN

Historically, post-war development patterns around the District of Columbia spurred growth in communities like Forest Heights and Glassmanor in the second half of the nineteenth century. Crowded and socially degraded conditions in the District, coupled with a growing demand for housing in an environment that mixed nature with community, drove suburbanization in this time. Advances in transportation, most notably the introduction of the electric streetcar in 1887 and the mass production of gasoline-powered automobiles after 1908, allowed a growing percent of households to suburbanize. Forest Heights and Glassmanor became desirable locations at the edge of the District, and development was rapid in the 1940s and '50s. The American ideal of suburban life in the park-like setting of self-contained subdivisions fueled the aspirations of rising middle- and lower-income families. These aspirations were increasingly met as advances in transportation opened fringe land for residential development and lowered the time and cost of commuting to work in the city. Even those having modest incomes could achieve the ideal in the form of small, detached houses on the narrow lots of strictly rectilinear plats in Forest Heights or the spacious grounds of garden apartment villages in Glassmanor.

The latter nineteenth and early twentieth centuries saw this suburbanizing pattern in Prince George's County push farther east away from the urban edge communities of Forest Heights and Glassmanor as the desire for larger lots and houses grew. This trend has been followed by

reinvestment in the District, which consequently fostered demographic changes in the rental community of Glassmanor. Washington, D.C., neighborhood revitalization grew as the desire for housing close to the urban core with modern upgrades slowed the transfer of single-family properties to younger families in the homeownership communities of Forest Heights and Glassmanor and pushed physically and financially displaced residents to pursue rental options in the garden apartments of Glassmanor at the edge of the city. During these demographic changes, inner ring suburbs began to experience disinvestment and degradation of its supporting infrastructure, environment, and commercial development. This occurs as outer ring development and revitalizing communities in the District have consumed local and regional resources and drawn young professionals and families away from the communities of Forest Heights and Glassmanor. The consequences have led to abandonment, physical decline, a population transience, and lack of investment by the county and the private development community. Homeowners increasingly have become statistically older, and younger residents have been priced out of more desirable communities with a better complement of community resources.

But as redevelopment and revitalization trends continue to expand in the District, the inner ring suburbs, like Glassmanor and Forest Heights, will increasingly become popular residential communities for residents and workers who are looking to combat the rising cost of transportation and energy by remaining close to resources. The sector plan is designed to physically and culturally guide change and revitalization. The plan strives to help position the community to develop programs that will address social, recreational, cultural, and educational needs as well as support projects that organize land use in an orderly and sustainable fashion. The plan identifies changes in the sector that would help transform the area into a sustainable, safe, and resilient community.

### **COMMUNITY SETTING**

The MD 201/Indian Head Highway connects Prince George's County with the greater metropolitan area. It provides connections to Washington, D.C., on South Capitol Street and Southern Avenue, which is located adjacent to the plan area's western boundary. MD 201 also connects the plan area to National Harbor, approximately three miles south of the area. MD 201 links the plan area to the Capital Beltway (I-95/495) at the southern plan area boundary providing linkages to the greater Maryland and Virginia area and nearby suburbs. MD 201/Indian Head Highway forms the gateway into Prince George's County from the southeast District of Columbia, Ward 8 Bellevue neighborhood. The Livingston Road and MD 201 intersection forms the gateway into and out of the Town of Forest Heights.

The plan area commercial and business activity is located at the core of the community along MD 201 and Livingston Road. Eastover Shopping Center is the retail anchor at the northwestern quadrant of the sector plan area. In addition to Eastover Shopping Center, 23 other retail properties, 6 office properties, 2 churches, and a self-storage space line the MD 201 and Livingston Road Corridor. Much retail activity concentrates on auto service uses, consistent with the current auto-oriented nature of the corridor. Most commercial buildings were built in the 1950s. Many of these are ideal candidates for the sector plan's proposed upgrades and/or redevelopment.

The Town of Forest Heights is an incorporated municipality with a 2011 population of 2,452 residents that offers moderate-priced housing for residents wishing to reside near the District of Columbia in a neighborhood convenient to public transit, major transportation routes, cultural and recreational resources, and employment opportunities. The town has proactively pursued planning and redevelopment studies and projects based on a sustainability paradigm: notably a zero run-off plan for the Town Hall, which includes a green roof, bioretention areas, and permeable paving. The town recently worked with the University of Maryland, Pennoni Associates Inc., and the Neighborhood Design Center to study and

improve various conditions in the community. Issues of stormwater management—water quality, physical alterations to streams and tributaries, energy consumption, and renewable resources—roadway configuration, sidewalks, and pedestrian safety are some of the concerns that have been addressed through these studies. The current economic downturn and declining government revenue have stalled efforts to jump-start the community’s transformation.

Glassmanor is an unincorporated community and census designated place. As of the 2010 census it had a population of 17,295. Only a portion of Glassmanor is included in the sector plan study area, coinciding with the Council District 8 boundary. Glassmanor residential community is comprised of a variety of garden apartments and single-family housing, offering a good mix of residential choices for the area. Glassmanor is accessibly located to a wide variety of employment opportunities in the District of Columbia and has access to the Southern Avenue Metro Station, one mile beyond the sector boundary, making this residential neighborhood desirable and valuable. The Glassmanor community is located on a southwest facing slope and offers excellent views into the District of Columbia and northern Virginia. The rental communities generally contain significant open space assets including playgrounds, woods, and open areas for recreation. The Glassmanor Community Center, located adjacent to the Glassmanor Elementary School, is the physical and social hub of this community. The center actively outreaches to community residents of all ages to provide support services, recreational resources, and a community core that unites residents. Unfortunately, over the years, portions of the housing stock, particularly some of the rental communities, have become obsolete and rundown. Voucher renters have created a more transient community, and social issues of crime, truancy, and foreclosures have become more immediate.

Eastover Shopping Center remains a stronghold commercial resource in the sector plan area, and recent upgrades to the Giant grocery have helped to stabilize this fresh food resource in the community. The County District 4 Police Headquarters is located at the geographic center of the remaining strip development and provides a secure physical and functional anchor. Upgrades to the headquarters are planned within the next year. Some of the remaining commercial structures within the strip are poorly maintained and have lost relevancy over time. Some businesses have been shuttered leading to unattractive, poorly-performing commercial development that fails to adequately support the community. The shopping center’s commercial frontage at MD 201/Indian Head Highway consists of pad fast food and service establishments. Although economically viable, the physical configuration does not support a dynamic streetscape and generally conflicts with pedestrian movement.

### **OPPORTUNITIES AND CHALLENGES**

The sector plan area, including the communities of Forest Heights and Glassmanor, represents a predominately residential enclave located on the southernmost eastern county border with the District of Columbia. The plan area offers a diversity of housing choices; neighborhood-serving commercial; Eastover Shopping Center, a crucial transportation corridor; MD 201; and forms a gateway between Prince George’s County and the District of Columbia. Each focus area has challenges that include the need for social services, relief from unsafe traffic patterns, diversity of new housing choices, and public safety all of which affect the functionality of the entire plan area. County government, community organizations, and residents are working together to address these issues to improve the community’s existing assets and mitigate its challenges. The following plan area facts were considered during the development of the sector plan:

- Councilman Obie Patterson, located in District 8, adjacent to the District of Columbia/Ward 8
- The plan area is located within the 2002 General Plan designated Developed Tier



- Expanding nearby development at National Harbor and in the District of Columbia
- Eastover Shopping Center is the current neighborhood retail center
  - » This 260,092 square-foot community shopping center has a traffic count of 31,061 vehicles per day on MD 201/Indian Head Highway.
  - » Major tenants include a newly renovated Giant Foods, CVS, Anna's Linens, Rainbow, Radio Shack, Simply Fashions, GameStop, DOTS, and many more.
  - » This center is centrally located with excellent accessibility to the primary artery serving the Oxon Hill trade area. Oxon Hill has over 363,599 people and an average household income of \$92,530 within a five-mile radius of the shopping center; retail spending is thriving in this area.
  - » Other retail exists along MD 201 and at the intersection with Livingston Road.
- Several religious institutions are major property owners in the plan area:
  - » Abundant Life Ministries
  - » Le Detroit Baptist Church
  - » St Mark AME Church
  - » Shachah World Ministries

#### **PUBLIC PARTICIPATION PROGRAM**

The Public Participation Program for the Eastover/Forest Heights/Glassmanor Sector Plan was structured to maximize community involvement in the planning process, plan recommendations, and staff participation in ongoing community initiated meetings. Preparation of the sector plan has been guided by data, existing county policies, and community input. A strong community outreach program offers a number of benefits throughout the planning process, including a better understanding of the opportunities and challenges facing the plan area, better-informed decision making, plan advocacy by the affected community, and a greater likelihood of plan implementation. The project team solicited feedback from a range of stakeholders: residents, business and property owners, community and institutional organizations, and government decision makers. The ultimate success of the plan will in part reflect the planning team's ability to effectively communicate information to stakeholders and obtain buy-in. Outreach tools for obtaining public input included:

- Outreach to political, community, and business leaders
- Conduct key property owner, stakeholder, and agency interviews
- Communicate with various community organizations, non-profits, faith-based groups, and the development community
- Collaborate/communicate with other local planning efforts
- Host public events: meetings, workshops, and presentations



Residents and stakeholders play a unique and vital role in the implementation of community plans. Engaging the citizens in their own future sets the stage for the continued development of ideas and the opportunity for broad ownership of the plan as portions are adopted and implemented. Key community stakeholders are not just public officials or business and community leaders. Representation by a diverse local cross section to support and engage in the study, planning, and design process will provide the community a path toward appropriate and supported projects and programs.

### **REDEVELOPMENT ASSETS AND OPPORTUNITIES**

The public kick-off meeting held at the Forest Heights Town Hall on March 15, 2012, was designed to establish baseline information to guide the plan's focus and emphasis. The planning team followed up by developing a comprehensive list of the area's benefits and shortcomings based on the public meeting, research, and site reconnaissance. The development of an analysis of strengths, weaknesses, opportunities, and threats provides a structured planning method to establish realistic goals and objectives for the sector plan to endorse. These considerations have been re-applied to the development of this sector plan in order to make recommendations and develop strategies that best address community concerns while protecting community assets.



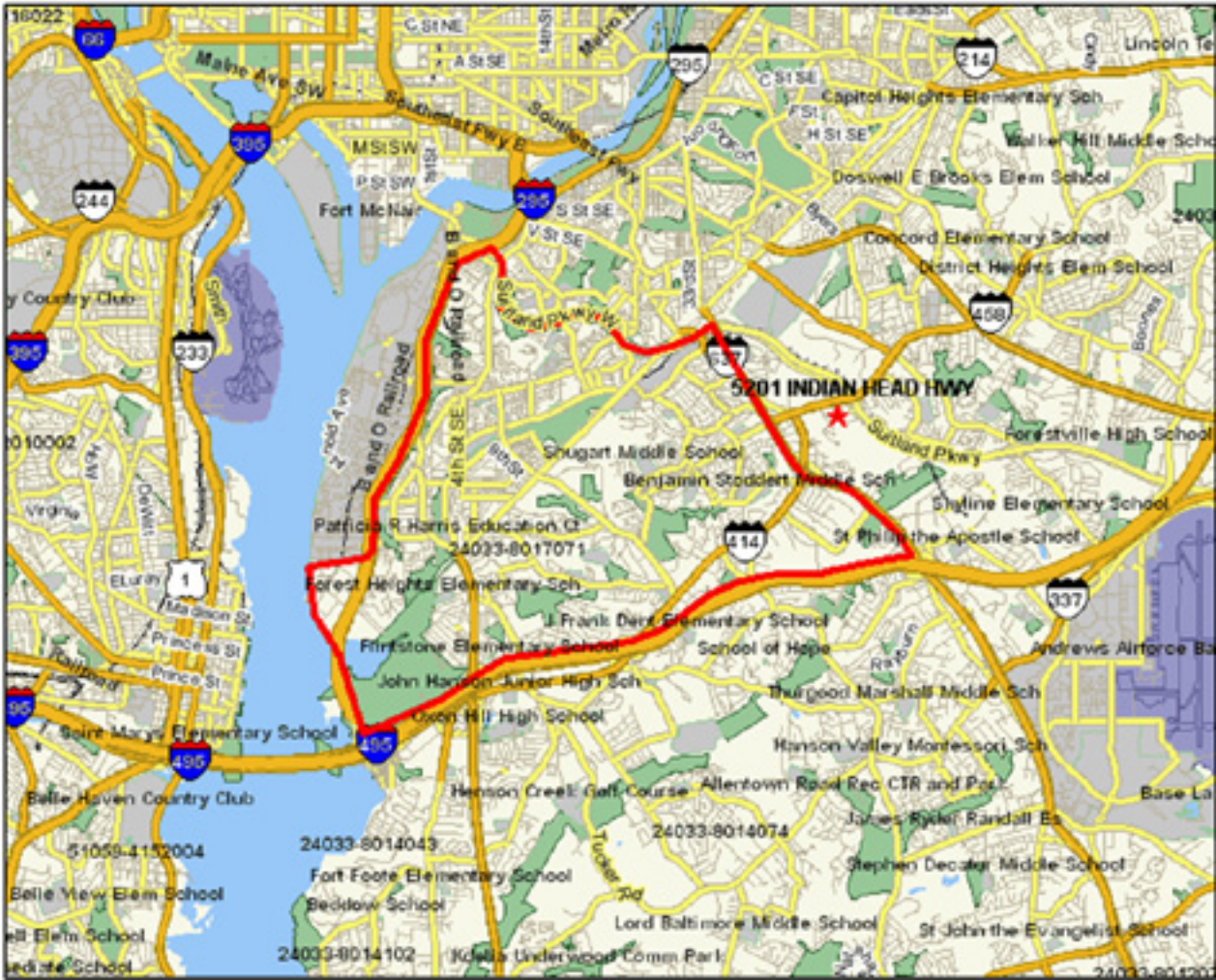
# APPENDIX II – MARKET ANALYSIS

The Eastover sector plan area includes the Town of Forest Heights and the unincorporated areas known as Glassmanor and Eastover. The study area is bounded to the south by the Capital Beltway, to the west at the District of Columbia Line/Southern Avenue, and includes properties along Livingston Road to the northeast. This analysis provides baseline market and demand information for residential, retail, and commercial development to ensure the redevelopment scenarios recommended for the project are based upon practical market realities, establishing realistic development expectations and helping to ensure recommendations emanating from the plan are implementable.

A Primary Market Area (PMA) was established to study demand for additional commercial, office, and residential in the plan area. The PMA includes areas of both Prince George’s County and southeastern Washington, D.C. to better reflect the way residents move through neighborhoods rather than utilizing traditional jurisdictional boundaries or mile radii. Within the PMA there are approximately 35,000 households and a population of 88,000.

## DEMOGRAPHIC PROFILE

The demographic analysis is a key component of identifying current and future economic opportunities by land use within the sector plan area as well as providing insight into any challenges to efforts for redevelopment.





The PMA reflects the area likely to generate the majority of demand for new development. It is anticipated that the households and population within the PMA will grow at a rate of 1.1 percent annually through 2017. Roughly 60 percent of the households are either one or two person households. These households represent a mix of young adults (below 34 years old) and older adults (55+). The younger households are the larger portion of this group; however, the senior population is growing at a much faster rate than any other age group. The median income within the PMA is just over \$45,000; a third of the population earns below \$25,000 annually.

In 2012, an estimated 11,465 households are comprised of one person, equating to 33 percent of all households in the PMA. An additional 9,334 households (27 percent of the PMA total) are two-person households. These smaller households present an opportunity for development of new residential product types oriented toward one and two-person households that have more affordable rental rates. The average household size is anticipated to remain constant between 2012 and 2017.

The majority of people living within the PMA are under the age of 34 years old (53 percent), which includes both young households and families with children. This group is anticipated to grow by approximately 3.5 percent over the next five years. Older residents, those 55 and above, represent just 10 percent of the overall population within the PMA. However, in the coming five years, they will have the largest growth of 27 percent. Components of both of these population groups, young adults and seniors, will impact the types of residential units needed to meet population growth. In general both groups will demand smaller units (studios/one bedrooms) and should be considered for new development opportunities.

#### Demographics

Population by Age	2012		2017			
	#	%	#	%	Growth	% Growth
Distribution of Population by Age						
Less than 25	33,139	38%	33,175	36%	36	0.1%
25-34	12,768	15%	13,183	14%	415	3.3%
35-44	11,489	13%	12,507	13%	1,018	8.9%
45-54	11,725	13%	11,637	13%	-88	-0.8%
55-64	9,959	11%	10,912	12%	953	9.6%
65-74	5,816	7%	7,408	8%	1,592	27.4%
75 and Older	3,074	3%	3,903	4%	829	27.0%
Total PMA Population	87,970	100%	92,725	100%	4,755	5.4%

Household Trends	2012		Total	% of Total
	Family	Non-Family		
Distribution of Households by Household Size				
1-Person Households	N/A	11,465	11,465	33%
2-Person Households	7,596	1,738	9,334	27%
3-Person Households	5,795	193	5,988	17%
4-Person Households	3,694	58	3,752	11%
5 or More Person Households	3,915	45	3,960	11%
Total	21,000	13,499	34,499	100%

The median household income in the residential PMA was \$42,541 in 2012, reflecting an annual increase of 2.1 percent since 2000, however, 1/3 of all households earn below \$25,000. As anticipated, when examining the income by age of householder, it is clear that the youngest and oldest households earn substantially less than those households aged from 35–65 (prime working years). This income disparity (+/- \$20,000) combined with the population trends noted above for the same age groups further indicates a potential need for a targeted residential product that can meet both the household type and income capacity of these residents.

### RESIDENTIAL MARKET ANALYSIS

The Town of Forest Heights and the community of Glassmanor provide a diversity of housing types in a mature neighborhood. Forest Heights is predominantly a single-family-home community that straddles Maryland Route 210 (Indian Head Highway). Development in the area began in the 1930s but the majority of detached cottage-style brick homes were built in the 1940s, early 1950s and some duplex structures built in the 1960s. Many employees from federal facilities, such as the adjacent Naval Research Center, were residents of Forest Heights. The median age for homeowners is between the ages of 45 and 60, which reflects an aging population.

The median home sales price for Forest Heights is \$85,500 as compared to the county at \$176,800. There are approximately 779 owner-occupied dwelling units and 89 renter-occupied units. The annual residence turnover is 11.87 percent with 56.57 percent of residences having maintained the same occupants for five or more years. It is estimated that 658 homeowners have an existing mortgage on their property with 76 second mortgages and 81 home equity loans on properties.

Glassmanor is primarily a multifamily unincorporated community with the majority of complexes being rental apartments with a small number of duplex, single-family housing. Most of the complexes are in fair condition; a few management companies have invested in improvements to their property.

Approximately 34 percent of all households in the residential PMA are owners, and 66 percent are renters. Sixteen percent of households live in single-family detached homes, and 42 percent of renters live in small apartment complexes with between five (5) to nineteen (19) units per building. The average annual turnover rate for renters is seven percent, not uncommon in urban settings but that combined with low ownership rates illustrate the transient nature of the residential marketplace.

The rental market is predominately Class B&C apartments. These buildings have not been funded through affordable housing programs; however, many are occupied by tenants utilizing rent assistance and have relatively affordable rents. Within the Washington, D.C., communities, many of the larger multifamily developments have been financed utilizing Low Income Housing Tax Credits or other local/federal assistance. Average rents range from \$1.23–\$1.80 within the submarket, which is experiencing healthy occupancy rates above 96 percent. Based upon current market conditions, estimates indicate that there is demand for 145 units annually, but the majority of the demand is at very affordable levels. Over 50 percent of the demand is for units affordable to households earning 30 percent of Area Median Income (AMI) or below; another 40 percent is for households earning between 30 percent-60 percent of AMI.

The for-sale market is driven by re-sales. The 10-year average for annual home sales within the zip code is 252 homes per year; however, 2012 sales were sluggish and fell below the 10-year average. The average home sale price in the zip code is \$173,000; and median price is \$168,000. These prices are substantially below average and median prices within the county: \$234,000 and \$231,000. Our analysis indicates that the annual demand potential of for-sale units is 50-55 units annually. Approximately half of this demand is for homes priced at or below \$212,000; this may be suitable for some small-scale condominium/attached housing but would more likely be satisfied by the resale market. There is one pipeline project—Patriot's Landing—with 61 townhomes, which could potentially absorb +/- 2 years of anticipated demand.



## Rental Housing

The rental submarket is generally characterized by older Class B and C apartments, although some buildings within the submarket have undergone substantial renovations. The submarket is dominated by one and two bedroom units, which make up roughly 39 percent and 42 percent of the inventory, respectively. Rents range from \$1.23 per square foot for 3-bedroom units to \$1.80 per square foot for studio units within the submarket. Rent growth has remained positive; last year rents increased by 3.2 percent; the five year average is 2.4 percent, slightly below the average for all of suburban Maryland, which is 2.8 percent. Finally, occupancy levels remain strong within the submarket. Year-to-date levels are at 96 percent, and the five-year average is 5.9 percent. Although vacancy rates are slightly higher than suburban Maryland in general, the Forest Heights submarket performs on par with the balance of the Maryland suburbs.

## Rental Housing Demand Analysis

A demand analysis was conducted to determine the annual demand for rental apartments within Eastover. The demand analysis utilized income range and rental rate affordability and correlated it to area median income for households within the PMA. The affordable rental rates associated with each income level are calculated based on the HUD standard of housing costs representing 30 percent of household income. The demand analysis for each income range begins with the number of households in that range in 2012. The demand by household size was determined to delineate demand from one-, two-, three-, and four- or more person households in each AMI bracket. The demand analysis accounts for two categories of renters: those currently renting who will remain renting in the future, and those who currently are homeowners but will transition to renting in their next move. A turnover rate is for renters and owners, based on Claritas and U.S. Census data, and are applied to each of these groups to reflect the number of households in the PMA that will be moving to a new rental unit each year. A capture rate for the Eastover area is then applied to determine the total demand



by income range. The type, size, and configuration of new rental units can dictate the market segment attracted to future development. Finally, the demand analysis accounts for households currently living outside of the PMA, which may include households moving from outside the region or moving from other parts of metropolitan Washington, D.C.

The demand analysis reflects an annual household demand for 145 rental units each year from 2012–2017 with the vast majority of demand (90 percent) coming from households earning at or below 60 percent of AMI. The projected household growth rates were utilized to determine the future rental demand over a five-year time frame. This analysis indicates that the annual demand potential for rental units will increase to 151 units annually by 2017. Given that 90 percent of demand is for rental housing at rents that are affordable to households earning up to 60 percent; and considering that a full 60 percent of that demand comes from very low income households (30 percent of AMI), the opportunity to utilize low income housing tax credits (LIHTC) and other affordable housing finance tools will increase the feasibility of development within the sector plan area.

### **For-Sale Housing Demand Analysis**

The for-sale housing statistical demand analysis was conducted with a similar methodology to the for-rent analysis. The demand analysis was conducted by income range and affordable sale price for households within the defined PMA. The affordable home prices associated with each income level are calculated based on the industry standard of housing costs, representing 30 percent of household income, 10 percent down payments, and 6 percent mortgage interest rates, reflecting more conservative underwriting that has come into practice in the past three-four years. This demand analysis may reflect a modest opportunity to provide condominium or townhome units to smaller households in lower income ranges.

The demand analysis reflects an annual household demand for 52 for-sale units each year from 2012–2017. The projected household growth rates were utilized to determine the future for-sale demand over a five-year time frame. Approximately half of this demand is for homes priced at or below \$212,000. This may be suitable for some small-scale condominium/attached housing but would likely be satisfied by the resale market. The balance of the demand at prices above \$212,000, 23 units, may be more suitable for new development. This analysis indicates that the annual demand potential of for-sale units may increase to 54 units annually after 2017.

### **RETAIL MARKET ANALYSIS**

Retail trends indicate healthy occupancy rates but little if any rental growth, which inhibits new development. Within the Eastover sector plan area there are 386,000 square feet of retail; the total retail of 70 percent is with the Eastover Shopping Center/Plaza. Demand analysis determined that an additional 90,000 total square feet of retail can currently be supported in Eastover. Key services include grocery/convenience, clothing, hardware, and pharmacy. If pipeline projects, most importantly, Potomac Business Park (Walmart) and Skyland Shopping Center (Walmart anchored), are developed as planned, much of the existing demand will likely be met. New demand based upon anticipated population growth is 11,000 square feet in 2017; however, the distribution of demand across the store types does not support the development of any new stores.

### Retail Supply Analysis

Analysis of the existing supply of retail centers within Eastover as well as surrounding submarkets, including greater Ft Washington/Oxon Hill, SE Washington, D.C., submarket, Pennsylvania Avenue, and Branch Avenue. Retail trends within the submarket indicated a healthy occupancy rate, on average 5 percent, indicating a strong retail market although rents have been stable at about \$20 square feet over the past 10 years. The relatively limited rent growths within the submarket indicate a price sensitivity that may compromise the underwriting of substantial amounts of new development.

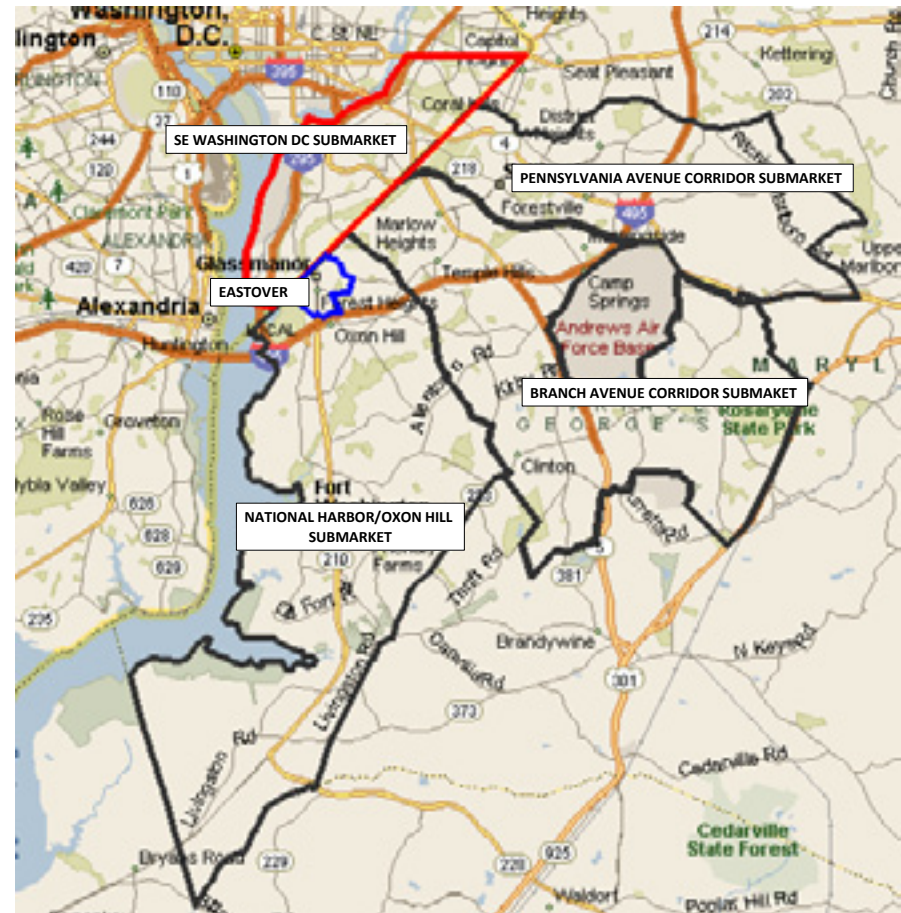
Within the Eastover sector plan area there are 386,000 square feet of retail. Within the Eastover Shopping Center/Plaza along Indian Head Highway 70 percent is the total retail. This shopping center is anchored by a Giant grocery store, CVS, and several other mid- and small-scale retailers as well as fast food restaurants. This center has approximately 14,700 of its total 269,621 square feet (less than 6 percent) vacant. The remainder of the retail within Eastover is located in small strip centers or stand-alone properties and interspersed among other commercial or residential land uses. There are several community centers just outside the beltway, including Oxon Hill Plaza, Oxon Hill Shopping Center, and Rivertowne Commons.

### Retail Demand Analysis

A demand analysis was done to determine the current and future demand for retail space in Eastover by store-type category. The analysis is based on the number of households living in the commercial PMA and their household spending patterns. An analysis of the existing supply of retail space in the commercial PMA and residential household expenditures reveals that there is an existing undersupply of most types of retail stores. Key categories where there is a gap between the dollars spent and venues to spend money include: grocery, pharmacy, and clothing. Some of this gap is likely met at existing retail within the county, including the nearby retail centers mentioned above and other regional and online purchasing.

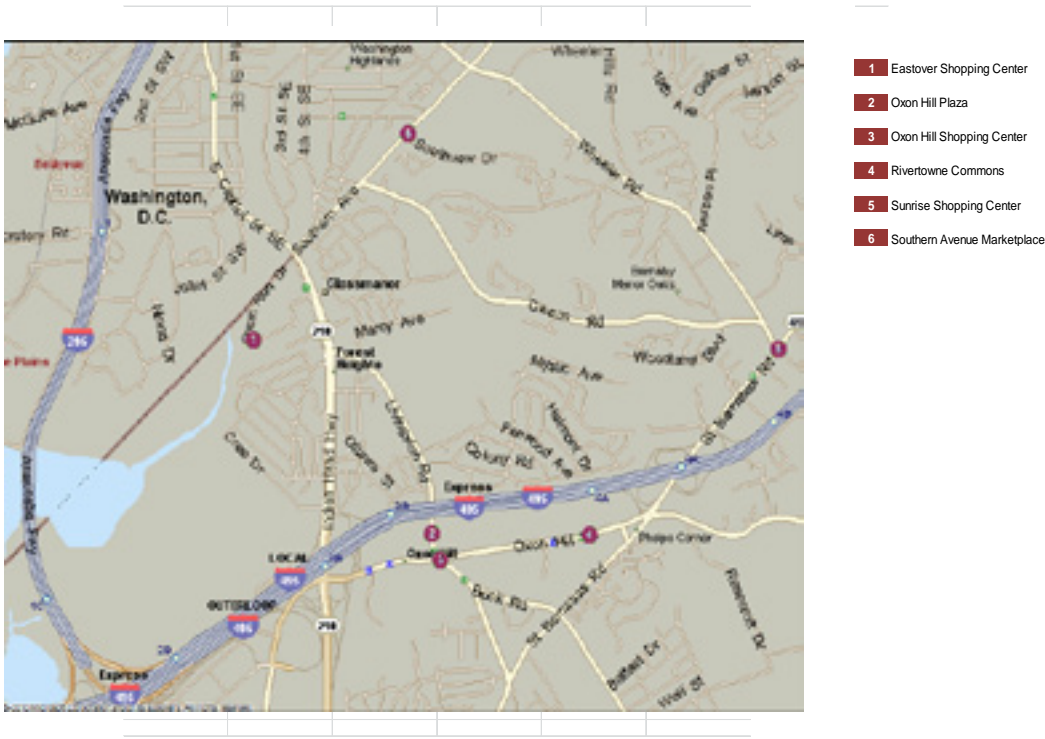
To determine the demand the annual average resident household is spending by store type within the PMA, the capture rate is applied to the total potential spending to derive the potential retail spending in Eastover. The capture rates are derived for each retail store type based on existing

Retail and office submarket map



and planned competitive supply, household spending and commuting patterns, and the typical orientation of a store type as either a destination or neighborhood-serving establishment. This spending potential is converted into square footage of retail space by applying the achievable sales per square foot to the potential spending for each store type. The demand analysis determined that the commercial PMA can support 90,000 total square feet of new retail development in Eastover for the store-type categories with excess demand. While this resident demand increases by 11,000 in 2017 based upon current projected growth in the PMA, the distribution of demand across the store types does not support the development of any new stores. In addition, there are several retail projects currently planned and proposed; notably the new Wal-Mart coming to Potomac Business Park and Tangier outlets will impact the overall opportunity for new retail development within Eastover.

While the Eastover community does not lend itself to substantial commercial development, there may be an opportunity to capture demand for community serving/ service-oriented office space. It can be anticipated that approximately 9,000 square feet of such commercial space can be accommodated in current vacant space or by creating ground floor commercial opportunities in residential development and/ or retail centers.



Retail Demand by Store Type

	Avg. Store Size	2012 Total			2017 Net New		
		Estimated Demand (SF)	Total Stores Supported	Total Supportable SF	Estimated Demand (New SF)	Total Stores Supported	Net New Supportable SF
Furniture & Home Furnishing Stores	N/A	7,997	1	5,000	760	0	0
Electronics & Appliance Stores	N/A	5,672	1	2,500	2,154	0	0
Bldg Materials, Garden Eqpmt & Supply	5,000	6,012	1	5,000	465	0	0
Food & Beverage Stores	N/A	45,366	1	40,000	2,023	0	0
Health and Personal Care Stores	10,000	14,553	1	10,000	1,304	0	0
Clothing and Clothing Accessories	N/A	17,536	6	14,000	1,844	0	0
Sporting Goods, Hobby, Book, & Music	N/A	8,015	2	5,000	1,434	0	0
Miscellaneous Store Retailers	N/A	4,136	2	3,000	270	0	0
Food Services & Drinking Places	N/A	7,810	3	5,500	342	0	0
General Merchandise	60,000	6,298	0	0	658	0	0
TOTAL:		123,396	18	90,000	11,253	0	0



### OFFICE MARKET ANALYSIS

There is minimal traditional office space within the Eastover market area, and the majority of any office-related activity in the submarket is confined to National Harbor. Overall lease rates are stable, in the low \$20s per square foot, although the Eastover sector plan area rates are generally below \$18 per square foot. We anticipate approximately 9,000 square feet of such commercial office space, some of which can occupy current vacant space or create ground floor commercial opportunities in residential development and/or retail centers.

#### Office Supply Analysis

Analysis of office trends within the greater Eastover submarket and neighboring submarkets are noted in the retail market section. The lack of employment growth or private-sector employers that occupy traditional office space has limited the growth of the local commercial office market. Many of the tenants within the local office supply are medical tenants or service-oriented neighborhood businesses. All of the office space within Eastover is Class B or C. Lease rates in the submarket experienced a decline from a high in 2006, mirroring in many ways the trends of the residential market noted above. Since 2009, rates have been relatively stable and have not increased. The office occupancy rates have struggled within the submarket and remain high, close to 20 percent. Rates at this level certainly challenge speculative office development.

The little office space within the sector plan area is small (mostly 3,000 square feet or below) and older; all are Class C. There are two larger office spaces; the first at 5410 Indian Head Highway is 19,000 square feet but is only 32 percent leased, and the second at 5533 Livingston Road is a faith-based community development corporation. Other spaces include medical, construction, and realty services. Finally, while the submarket average rents are ~\$24 per square foot, the sector plan area is \$18 per square foot. Other office space is within retail developments or converted single family homes and small stand-alone buildings. While the Eastover community does not appear to lend itself to substantial commercial development, there may be an opportunity to capture demand for community serving/service-oriented office space that can round out either retail space or ground floor space in a larger residential development.

Office demand by service type

Selected Industries	2012 Total Eastover Demand Potential	2017 Net New Eastover Demand Potential
<b>Community Office PMA</b>		
Commercial Banking & Credit Union	1,880	110
Insurance Agencies	130	0
Real Estate Agencies/Prop Mngmt	80	0
Law Services	150	10
Accounting Services	160	10
Arch./Eng/ Services	650	40
Computer Design Services	0	0
Mgmt Consulting	0	0
Advertising & Media Agencies	0	0
Photographic Services	10	0
Veterinary Services	150	20
Business Support Services	0	0
Travel Agencies	20	0
Landscaping	550	0
Physicians	1,040	0
Dentists	530	570
Other Health Care	350	210
Child Day Care Services	530	30
Personal Care Services	350	20
Associations and Non-Profit Orgs	2,140	120
<b>Total</b>	<b>8,720</b>	<b>1,520</b>

**Office Demand Analysis**

A statistical demand analysis was conducted to determine the existing and future potential of new community-serving office demand in Eastover. The office demand is based on the ratio of employees to population for select industries that are more likely to be located in a community setting in Prince Georges County, and these ratios are then applied to the population within the defined commercial PMA to determine the potential employment in the PMA by industry. This employment is then converted to square footage of office space based on assumptions of the average square feet occupied per employee.

In 2012 there was an estimated total of over 367,000 square feet of community-oriented office space demand in the county, which totals over 1,468 employees. A capture rate is applied for each industry and type of office user to derive the demand for office space in Eastover. The capture rate is based on the existing competitive supply and competitive landscape of employment centers within the region; transportation and accessibility needs of various tenant types; and desired proximity to anchor institutions, resident populations, or other employers.

In 2012 there was a total estimated demand for approximately 8,790 square feet of office space within Eastover. The majority of this demand for office space is driven by banking institutions, medical offices, and nonprofits. The projected five-year demand based on employment and household growth trends shows that the Eastover area could support an additional 1,520 square feet of offices. Generally the market-based demand is insufficient to interest private investment in office development; however, there could be an opportunity to supplement retail or residential space with small office users.





## APPENDIX III – PUBLIC FACILITIES/SAFETY/SERVICES

A complete framework of public facilities and services: parks and open spaces; schools, libraries, community centers, police and fire services, and health and emergency services is fundamental to the creation of a vibrant, safe, and resilient community. This plan proposes new public amenities and facilities, including new parks and open spaces, new roads and pedestrian bridges, street lighting and other streetscape elements, an urban library, a park/school, a new community center, bicycle paths and trails, recreational facilities, and public use spaces. This plan recommends public facilities that support growth and contribute to a livable and walkable environment that makes the sector plan area a desirable place to live, work, and play for existing and future residents, employees, and visitors. This plan strives to integrate public facilities into mixed-use buildings when possible, recommend and support partnerships and cost sharing with religious and other non-profit organizations in the community, and address county financing responsibilities.

### FINANCING OF PUBLIC AND PRIVATE IMPROVEMENTS

It is the responsibility of the community planning process to identify future public improvements. The public improvements set forth in the Transportation and Connectivity, Environmental Infrastructure, Public Facilities/Safety/Services, Community Health and Resources, and Implementation and Stewardship Appendices of this document provide the long-term combined list of recommendations for the plan area.

The county's primary method of financing public improvements for a developed community such as Eastover, Forest Heights, and Glassmanor is through the Capital Improvements Program (CIP), which is a six-year program adopted annually by the County Council. This long-term financing program is the Public Facilities Financing Plan, which is a required section of the sector plan. A public facility financing plan for the Eastover/Forest Heights/Glassmanor community would provide for the rehabilitation and construction of the additional public facilities that will be needed as the community develops over the next 20 years and will identify the sources of financing for these facilities. This public facilities financing plan will reflect the public facilities recommended in this plan.

### PUBLIC SAFETY

#### Fire and Rescue Facilities

Company 42, Oxon Hill, located on 1100 Marcy Avenue in the Glassmanor Community provides first due Fire/EMS service to the Eastover Sector Plan area. The construction of a new fire/EMS facility at Felker Avenue and Oxon Hill Road and a new fire/EMS facility at St. Barnabas Road and Virginia Lane will improve service to the sector plan area and vicinity. As provided in the FY 2014–2019 CIP, Oxon Hill, Company 21, is budgeted for construction in FY 2014. St. Barnabas is budgeted for construction beyond six years. According to a representative of the Prince George's County Fire Department, Company 42, is planned to relocate to the proposed site at St. Barnabas Road and Virginia Lane.

#### Police Facilities

County police services for the Eastover Sector Plan study area are provided by Prince George's County Police Department's District III-Palmer Park and District IV-Oxon Hill. The District III Station is housed in the 128,608 square foot Police Services Complex, which is located at 7600

Barlowe Road in Palmer Park, Maryland. The District IV-Oxon Hill Police Station is located in the Eastover Shopping Center at 5135 Indian Head Highway in Oxon Hill, Maryland.

There are no renovations of the District III or District IV stations budgeted in the current CIP.

#### LIBRARY FACILITIES

There are two public libraries of the Prince George’s County Memorial Library System (PGCMLS) within two-miles of the study area, Hillcrest Heights, and Oxon Hill. The Hillcrest Heights Branch Library is located at 2398 Iverson Street in Temple Hills. It is approximately 10,000 square feet on three levels with a central atrium. Hillcrest Heights Branch Library opened in 1976. Oxon Hill Branch Library, the older of the two branch libraries, opened to the public in 1967. It is located at 6200 Oxon Hill Road in Oxon Hill and is approximately 47,000 square feet. Both Oxon Hill and Hillcrest Heights have been renovated since their construction. Additionally, both facilities make available for their users books, ebooks, foreign language materials, reference materials, as well as audio, compact discs, DVDs, and materials for the hearing and visually impaired. Desktop computers with internet access, as well as Wi-Fi capability, are also available for the general public.

There are no improvements of the Hillcrest Heights or Oxon Hill Branch Libraries budgeted in the current CIP .

#### Limited Services Library

In an effort to provide additional library service to the sector plan area where the construction of a new full-service library facility may not be feasible, the establishment of a limited services library is recommended to provide internet access computers, Wi Fi, and limited library services. This can adequately operate in less space than a full-service library and be provided in an existing public facility or a public facility planned for construction. The limited library service is recommended to be incorporated into the Glassmanor Community Center/Park School.

#### PUBLIC SCHOOLS/COMMUNITY CENTERS

There are three public schools within the study area: Flintstone, Forest Heights, and Glassmanor Elementary Schools. However, there are six schools of the Prince George’s County Public School system that serve residents of the study area. They are provided in Table 2.

#### School Facility Conditions

In May 2008, Parsons 3D/International in association with three subcontractors completed a facilities condition assessment of public schools within Prince George’s County and updated this assessment in September 2012. The

NAME	ADDRESS	CITY
Flintstone Elementary School	800 Comanche Drive	Oxon Hill
Forest Heights Elementary School	200 Talbert Drive	Oxon Hill
Glassmanor Elementary School	1011 Marcy Avenue	Oxon Hill

**Table 18. PGCPs Schools located within the Eastover Sector Plan Area**

assessment includes an inventory of 184 county public school facilities constructed before 1992. The assessment explores the physical conditions of each school, both internal and external. It identifies which schools require improvements based upon age and the cost of renovation versus the replacement of the facility. The assessment measures schools based upon a facilities condition index (FCI) that is a measurement of “a facility’s condition represented by the ratio of the cost to correct a school facility’s deficiencies to the current replacement value of the facility.” Schools with an FCI of 0-40 percent are considered to be in good condition, schools with an FCI of 40-75 percent are considered to be in fair condition, and schools with a FCI greater than 75 percent are considered to be in poor condition. School facilities constructed since 1993 were not evaluated in the assessment.

Table 3 includes an FCI of the public schools that serve the Eastover sector plan area and surrounding communities and identifies the year in which each school was constructed. Five of the six schools identified were rated in fair condition. No schools in the study area were rated in poor condition. In the 2008 assessment, Oxon Hill High School was rated in fair condition. A new Oxon Hill High is currently under construction, and it will replace the existing Oxon Hill High School. Therefore a rating for the replacement school has not been provided in Table 3.

### Capital Improvement Program

Funding for the construction of a modern, state-of-the-art educational facility to replace the existing Oxon Hill High School is budgeted for construction in the FY 2014–2019 CIP. Additionally, funding

**Table 19. Eastover Sector Plan Area 2012 School Enrollment and Capacity**

SCHOOL NAME	9/30/2012 ENROLLMENT	STATE-RATED CAPACITY	PERCENT OF CAPACITY
Flinstone Elementary School	372	447	83%
Forest Heights Elementary School	268	314	85%
Glassmanor Elementary School	258	335	77%
Oxon Hill Middle	544	816	67%
Oxon Hill High School	1,626	1,902	85%
Potomac High School	900	2,104	43%

**Table 20. School Facility Conditions: 2012 Parsons 3DI Study**

Elementary Schools	2012 3DI FCI	2012 3DI Physical Condition	Year School Constructed
Flinstone Elementary School	46.87%	Fair	1956
Forest Heights Elementary School	55.18%	Fair	1953
Glassmanor Elementary School	61.72%	Fair	1960
Oxon Hill Middle	57.35%	Fair	1972
Oxon Hill High School	--	--	Currently Under Construction
Potomac High School	47.32%	Fair	1965

is budgeted in the CIP to construct additional classrooms and renovate existing classrooms at Potomac High School to accommodate classes with a smaller than 25:1 ratio. This effort is a part of the school system's secondary school reform initiative.

Table 4 shows the current pupil yield rates for each dwelling unit type based on 2008 enrollment numbers. Pupil yield rates are for single-family detached, single-family attached, multifamily garden-style, as well as multifamily with structured parking. The current elementary pupil yield for each dwelling unit type is significantly lower than the previously used elementary rate. Prior to the 2008 update, the pupil yield rates for all housing types were .24, .06, and .12 for elementary, middle, and high schools, respectively.

The Eastover Sector Plan projects an increase of 108 townhomes and 1,530 multifamily garden-style dwelling units at buildout. Based on the pupil yield factors for single-family attached and multi-family garden-style, the dwelling unit growth is projected to yield an additional 229 elementary school seats, 104 middle school seats, and 149 high school seats at buildout. Considering the existing as well as projected excess school seats, the construction of a new elementary, middle, or high school will not be needed at buildout to address projected growth in the Eastover sector plan area.

**Table 21. Pupil Yield Rates-2008**

DWELLING UNIT TYPE	ELEMENTARY	MIDDLE	HIGH
Single-family Detached	0.16	0.13	0.14
Single-family Attached	0.14	0.11	0.10
Multi-family Garden-style	0.14	0.06	0.09
Multi-family with Structured Parking	0.04	0.04	0.03

### **Park School Proposal**

Glassmanor Elementary School, which is located at 1011 Marcy Avenue in the Glassmanor Community, is also within a county-designated Transforming Neighborhoods Initiative area. Glassmanor Elementary is a neighborhood school, and the majority of its students walk to and from school daily. It is located within a one-story, 35,928 square foot building on approximately 3.7 acres of land. Based on September 30, 2012, enrollment numbers, there are 258 students enrolled at Glassmanor Elementary and its state rated capacity is 335 students. It is operating at 77 percent capacity. Since its construction in 1960, Glassmanor has undergone three additions: in 1965, 1969, and 1994. According to the 2012 Parsons Prince George's County Public Schools Updated Facility Condition Assessment Report, Glassmanor Elementary has a FCI of 61.72 percent, which means the school facility is in fair condition.

Adjacent to Glassmanor Elementary School is Glassmanor Community Center. Both facilities are integral to the surrounding residential community, which for a large part consists of multifamily residential properties. Glassmanor Community Center is funded for renovation in the FY 2013–2018 Capital Improvement Program (CIP). In an effort to revitalize the Glassmanor Community and improve both the community center and elementary school, it is recommended that Glassmanor Community Center and Glassmanor Elementary School be redeveloped as a Community Park School Center.



### **Community Activity Center and Trail Head Proposal**

The property owned by St. Mark's AME Church at 5427 Indian Head Highway, Oxon Hill, Maryland, offers an ideal location to develop a community resource that is connected to an environmental network in a highly visible, publicly accessible location. The community of Forest Heights lacks a significant street presence and adequate physical amenities to provide community educational, social, and training resources for its residents. A community center project will require significant partners to develop a physical and programmatic plan. Funding will require assistance beyond what the county offers.

### **Recommendations**

Use a phased approach to redevelop the Glassmanor Community Center and Glassmanor Elementary School as a Community Park School Center.

Ensure the Glassmanor, Forest Heights, and Eastover communities are adequately serviced by fire, police, and EMT services during and after the transition in Fire Stations.

### **Strategies:**

- Undertake a facilities master plan to redevelop the Glassmanor Community Center and Glassmanor Elementary School as a Community Park School Center. Consider the impact of the existing Oxon Hill Volunteer Fire Department-Company 42 site. Identify physical and programmatic recommendations to the redevelopment project. Consider collocating a limited-services library center in the existing Glassmanor Community Center to meet the increasing demand for computer usage and Wi-Fi within the Sector Plan area and surrounding communities.
- Establish a multi-agency collaboration workgroup to plan for the redevelopment of the Glassmanor Community Center and Glassmanor Elementary School. This workgroup should include but not be limited to representatives from the following agencies/organizations: Prince George's County Department of Parks and Recreation, Prince George's County Public Schools, Prince George's County Department of Public Works and Transportation, Transforming Neighborhood's Initiative (TNI), Glassmanor Civic Association, Oxon Hill Volunteer Fire Department-Company 42, Prince George's County Planning Department, Office of Central Services, and the Office of Management and Budget.
- In the short-term, renovate the existing community center taking into consideration the physical relationship of the school and the fire station. Create an attractive public space between the school and the community center that visibly links the two uses and promotes health and wellness.



## APPENDIX IV - COMMUNITY HEALTH AND RESOURCES

Sustainability is defined as promoting the social, economic, and environmental health of communities by balancing the needs of people, planet, and profit—for current and future generations. Prince George’s County has actively developed programs and established incentives to help achieve this goal. Greenhouse gas reduction, LEED-certified buildings, water quality improvement, countywide and urban tree canopy increases, and safe routes to schools are all examples of county supported goals that promote sustainability. The development of this sector plan has allowed the county and the residents of Glassmanor and Forest Heights to actively participate in planning, financing, regulating, designing, managing, and marketing sustainable development and redevelopment in the plan area. Through a team-oriented, multidisciplinary planning approach, this sector plan strives to attain holistic balance of physical, economic, and social strategies necessary to revitalize the community.

### HEALTH, SAFETY, AND WELFARE

The county’s responsibility to provide for the personal security and well-being of its citizens must consider these goals:

1. Traffic, bicycle, and pedestrian safety
2. Opportunities for social interactions, neighborliness, fairness, and respect
3. Opportunities for economic well-being, education, training, and employment opportunities
4. Access to healthy food, local agricultural resources, and cultural staples
5. Availability of and accessibility to active and passive recreation resources and entertainment venues
6. Healthy local environmental conditions: cleanliness, noise, dust, air, and water quality
7. Housing that is safe and affordable with a sufficient mix of types
8. Protection of unique cultural, historic, and environmental resources



*Destinations and Access*

### **Traffic and Pedestrian Safety**

The sector plan strives to connect communities and the residents to the resources they need and use: schools, social and health services, food markets, parks, churches, family and friends. A well connected transportation network should be safe and reasonably convenient for all users: pedestrians, bicyclists, motorists, and transit riders of all ages and abilities. Street networks must provide safe street crossings and address safe routes to school. In the sector plan area communities where public transit ridership is high and car ownership low, it is important to ensure public transit: buses, trains, and metro are easily accessible, have convenient schedules, and run on time.

### **Social Cohesion and Community Resilience**

A stable neighborhood satisfies the residents' need for personal safety, fairness, and respect. Beyond that, people seek opportunities for social interaction and camaraderie with their neighbors. A strong community identity and social network can help build pride, cohesion, and resilience. Resiliency is a community's capacity to tolerate difficulties, initiate an effective recovery plan, and return to a state of equilibrium that can be stronger than before. Cohesion and resilience build capacity for change in communities. In order to facilitate positive change, communities need solid partnerships with clear agreements about what they hope to accomplish and the ability to convince current and future residents and/or stakeholders that their neighborhood is worth the investment. In order to establish civic wealth, a community must devise a path to build value, achieve goals, assign responsibility, create profit, define agendas, finance projects, and create good examples.

### **Economic Well-Being**

Social equity implies fair and open access to livelihood, education, and resources. It indicates that all residents have access to participate in the political and cultural life of the community and opportunity to satisfy their fundamental needs. Providing for those needs requires earning living wages, the ability to vie for competitive incomes, and the availability of health insurance for workers and their dependent families. It is clear that in order to prepare citizens for meaningful employment we must understand the types of jobs that are and will be available as well as what training is necessary to meet the needs of individuals and communities. For true transformation in the plan area, we must continue to look for ways to provide for economic advancement and social progress. Income is one of the strongest and most consistent predictors of health and disease.

In order to achieve economic stability and growth, the plan area should support and maintain:

- Transportation and transit options to access employment and training
- Employment opportunities at living wages
- Opportunities for innovative/interactive technology and research
- Education for renewable energy and low-carbon economy
- Training in manufacturing, trade, and engineering
- Employment in production, distribution, and repair
- Access to health and social services



### Healthy Food

While individuals make choices about their eating and exercise habits, the environment in which they live affects their choices. Quality public health is defined as the “science and art of protecting and improving the health of communities through education, promotion of healthy lifestyles, and disease and injury prevention.” Diet and lifestyle-related health problems such as diabetes, heart disease, cancer, obesity, and other chronic diseases have become increasingly more prevalent in recent years. Children without access to healthy food; insufficient school and summer lunch programs; lack of local food sources such as community gardens, urban, and local agriculture; and the proliferation of drive-through fast food with high fat, sugar, and additives all contribute to these chronic health problems. Community food security dictates all community residents can maintain a safe, culturally acceptable, nutritionally suitable diet.

### Parks, Open Space, and Recreation

Many communities do not offer equal access to green space. There is often limited opportunity for residents to engage in competitive sports, passive recreation, community events and celebrations; or simple socializing. A well-rounded community offers a full range of open space and recreational opportunities: regional, local, and neighborhood parks; plazas, greens, and squares; nature, walking, and bike trails; community gardens, orchards, and urban farms; meadows, woods, stream valleys; playing fields, and courts. City parks and open space improve our physical and psychological health, strengthen our communities, and make our cities and neighborhoods more attractive places to live, work, and recreate.

The Maryland-National Capital Park and Planning Commission (M-NCPPC) owns and maintains approximately 124 acres of parkland and recreational facilities in the sector plan area, including the Glassmanor Community Center funded for expansion in the FY 2013-2018 CIP. These parks and facilities, although abundant in size, fall short of fulfilling the full realm of resident needs. The M-NCPPC Department of Parks and Recreation (DPR) recently completed the Formula 2040 Functional Master Plan for Parks, Recreation and Open Space, which builds on the recommendations from the 2010 and Beyond needs assessment that defined a 30-year vision for the county’s parks and recreation system. The purpose of Formula 2040 is to proactively plan for Prince George’s County’s programs, parks, trails, and open space needs for now and the future. Formula 2040 also provides policies to guide the rehabilitation and modernization of existing facilities. Parks and Recreation: 2010 and Beyond identified six themes in support of the vision:

1. Appropriate level of service for parks and facilities to meet diverse community needs.
2. Natural areas, trees, and waters that endure and captivate.
3. Recreation and culture that inspire healthy lifestyles and a sense of community.
4. Safe and accessible places and programs for play, relaxation, and enjoyment.
5. Community engagement and collaborations that maximize resources.
6. A sustainable organization to provide quality services and facilities.

Formula 2040 divided the county into nine (9) service areas. The Eastover/Forest Heights/Glassmanor Sector Plan area falls within Area 7, which is the southernmost area inside the Capital Beltway. Population is projected to stay relatively constant with less than a 5 percent increase by the year 2040. It was determined that every County resident should reside within a 15 minute drive of an indoor recreation community

center facility. One strategy the DPR plans to implement involves developing larger multi-generational centers of 60,000 – 80,000 square feet to maximize usage, fill current and projected gaps in service, and eliminate duplication of facilities. The multi-generational centers will offer a variety of program opportunities to satisfy the needs and interests of an entire family. Formula 2040 recommends the conversion of Marlow Heights Community Center into a multi-generational center by adding 21,000 square feet of recreation space and 16,000 square feet of indoor aquatic recreation space to serve the residents in Area 7. The plan also recommends the addition of 24,203 square feet of outdoor aquatic space at Hillcrest Heights Community Center. Additionally, DPR recognizes that parks and open spaces are integral to the fabric and character of the community and remains committed to providing the residents with an array of recreation and leisure opportunities.

Issues of safety: lighting and visibility; accessibility: trails, sidewalks, and adequate parking, particularly handicap spaces; equipment: appropriateness for various ages and abilities; and maintenance: clean and safe undermine the success of the benefits these resources offer residents. The Parks Department will continue to refresh and modernize the parks and recreation physical infrastructure and programs.

Although commonly thought of as just squares, greens, plazas, or parks, the urban open space (or public realm) is much more. It includes the complete street space—the public domain between the building facades, the travel lanes between the curbs as well as the sidewalks. The sector plan has identified the public realm along MD 201 as an opportunity to transform this poorly functioning space into linear urban parks. This linear park should connect people in the community to the resources they use in an environment that is pleasant, esthetic, and healthy.

People move through neighborhoods along paths and trails as well as on roads and sidewalks. The sector plan seeks to identify opportunities for trail connections consistent with what exists and what is planned. Trails offer residents and visitors a chance to



experience the community in a more naturalized space, and these trails can connect the community to regional resources that can expand the recreational opportunities available to the residents.

### Environmental Conditions

We interact constantly with the world in which we live—this is where and how our individual biology happens. Support and protection of natural systems ensures the functions and services performed by healthy ecosystems will directly and indirectly benefit humans. Ecological services provide:

- Fresh air to breathe
- Clean water to drink
- Fertile soil in which to grow crops
- Controlled flood waters
- Curbed spread of diseases
- Healthy habitat for birds, fish, animals, and insects

The prevalence and severity of asthma has been connected to both indoor and outdoor pollutants as well as poor health care and treatment. Conditions contributing to poor quality air and pollution include:

- Substandard housing choices
- Unmitigated environmental hazards
- Inappropriate adjacent land uses
- Unenforced building codes
- Dangerous building and finishing materials

Clean water is critical to the health of all organisms. Over the past decades, our understanding of water-related human health issues has become increasingly comprehensive with the emergence of new water-related infectious diseases and the re-emergence of ones already known. Floods from



Park ID	Park/Recreation Area	General Jurisdiction	Development	Size (Acres)	Location	Amendment #s/ID #s
Q49	Barnaby Run Estates Neighborhood Playground	M-NCPPC	Undeveloped	1.8	1300 Block of Brookside Drive Hillcrest Heights, MD 20745	
Q02	Bell Acres Neighborhood Park	M-NCPPC	Developed	6.09	Dean Run Drive, North Huron Street Forest Heights, MD 20745	SB w/PB/SC Overlay, PA, 21C, BR, PE, SB, TBing Area 7
Q16	Birchwood City Community Recreation - Int # 1	M-NCPPC	Developed	77.83	1331 Fernwood Avenue Oxon Hill, MD 20745	BR, 21C1, BR, SB, w/PB/SC Overlay, PE, PA, Asphalt Trail, PKG [21]
Q43	Glassmanor Community Center Park	M-NCPPC	Developed	31.44	1501 Marty Avenue Oxon Hill, MD 20745	CC, TC, SB w/PB/SC/Cricket Overlay, PE, PA, Asphalt Trail, PKG [34]
Q09	Forest Heights Neighborhood Park	M-NCPPC	Developed	8.53	5800 Turrell Ave Forest Heights, MD 20745	PA, BR, PE, PKG [33]

**Key to Abbreviations:** CS = Comfort Station  
BB = Baseball Field FB = Football Field  
BB = Basketball Court L = Lighted

PA = Picnic Area  
PE = Play Equipment  
SB = Softball Field

PKG = Parking Lot  
(# of spaces + accessible spaces)

SC = Soccer Field  
TC = Tennis Court  
VB = Volleyball

stronger and more frequent storm events, crowded living conditions, and slow recovery plans in less affluent communities all contribute to an increase in water-borne illnesses in inequitable health conditions.

Brownfields can contain a variety of soil contaminants. Certain uses are restricted, and costly remediation is often necessary before redevelopment can take place. Contaminants found on brownfield sites can pollute soil, air, and water resources on- and off-site. This can pose environmental and public health threats. Safety is another issue as neglected sites are a breeding ground for illegal activities, such as dumping. Finally, brownfields are a drain on the local economy and take a serious toll on community morale, especially in low-income neighborhoods that suffer from a disproportionate number of brownfield sites.

### Housing Mix, Affordability, and Condition

Older communities housing often needs upgrading to reduce unsafe environmental conditions, including lead pipes and paint, overtaxed electrical systems, mold, infestations, etc. Older, handicapped, and unemployed residents often need physical and financial assistance to weatherize and maintain their homes. Glassmanor and Forest Heights are both older communities with housing that is suffering from deferred maintenance, outdated systems and features, high heating and cooling costs, and lack the size and configuration marketable in today's economy. In order to reinvent these communities to take advantage of growing housing needs in the next decade, it is important to address issues of maintenance and curb appeal. Offer a wider diversity of housing types to satisfy a broader range of buyer and renter.

It is important that when planning for community revitalization we consider the full cost of living in different communities. Housing payments comprise only one dimension of the cost to residents. Other considerations include:

- Disparaging access to healthy, affordable food
- Fewer quality resources and less connectivity
- Limited access to opportunities for physical activity, recreation, or interaction with nature

**Table 22. Glassmanor Apartment Complexes**

COMPLEX	DATE BUILT	NUMBER OF STRUCTURES	NUMBER OF UNITS
The Oaks at Park South - 5400 Livingston Road	1964	90	510 - Garden
Harbor Terrace Condominiums - 1001 Marcy Avenue	1965	1	44 - Garden
Colonial Village - 908 Marcy Avenue	1960	27	334 - Garden
The Milano - 1119 Kennebec Street	1963	2	204 - Garden
The Milano - 1119 Kennebec Street	1965	1	90 - Mid-Rise
Fox Hill North* - 1110 Kennebec Street	1964	1	308 - Garden
Park Forest at Oxon Run - 625 Audrey Lane	1950	85	650 - Garden
Park North* - 5001 Winthrop Street	1950	1	30 - Garden

\*Numbers not verified



- Unhealthy outdoor and indoor air quality
- Hazardous chemicals and particles in the air, water, and soil

### **Protection of Unique Cultural, Historical, and Environmental Resources**

Residential development in the plan area neighborhoods has taken a number of different forms. A small subdivision of single-family homes became the municipality of Forest Heights in 1949, while an adjacent area known as Glassmanor was developed with duplexes and three-family structures. The neighborhood around Glassmanor also became an important locale for apartment construction while the more open eastern area toward Wheeler Road has attracted single-family subdivision development. At the time when tracts of land were first claimed in the Eastover Neighborhood, there was no District of Columbia and the county border extended to the Potomac River. As acquisition of land extended upstream in the 1600s, one large tract was patented at the mouth of Oxon Run. Known as St. Elizabeth (or St. Elizabeth's), the estate occupied a bold neck of land that overlooked the small and growing port of Alexandria, Virginia, on the western side of the Potomac River. The estate later became part of the extensive land holdings of Col. John Addison and was renamed Oxon Hill by one of his descendants. However, the name of St. Elizabeth has also persisted for most of the original estate that was later used as a farm for a nearby federal hospital in the District of Columbia. Today most of this tract belongs to the federal government and one 12-acre site is used as an educational and recreational resource for youngsters who wish to observe farming methods of a past era.

Before the District of Columbia line was drawn in 1791, other land patents straddled the present border and another, known as Barnaby Manor, was located further eastward along Barnaby Run, a tributary of Oxon Run. The name of Barnaby is still used as the designation of several subdivisions in the neighborhood—Barnaby Village and Barnaby Manor Oaks.

Understanding a community's history and ensuring preservation of that information serves to create identity and cohesion in neighborhoods and communities. The Eastover plan area has been evolving over several decades, and recent times have seen a decline in the physical and social structure of the communities. Protection of the remaining resources, acknowledgement of the area's rich and vibrant history, and maintenance of unique and desirable cultural and environmental resources is critical to the long-term success of the area's revitalization.



## APPENDIX V –TRANSPORTATION AND CONNECTIVITY

The plan vision seeks to unify the residential communities of Forest Heights and Glassmanor around an urban commercial/mixed-use core at MD 201. Land use defines the activity, the success of which relies on the quality of urban spaces and structures. The plan strives to achieve a quality urban environment through a connected street grid with walkable commercial and residential blocks and robust local services and resources.

The State Highway MD 201 Corridor today serves a dual function commonly observed in suburban arterial highways—it is a thoroughfare designed to move large volumes of traffic but also a commercial “main street” providing access to private properties. To navigate this need to serve two purposes, a portion of the MD 201 Corridor has been designed with auxiliary service roads that provide primary driveway access to select properties. These service roads are parallel to the mainline highway and intersect with MD 201’s cross streets. However, they are not the only means of access; the Eastover Shopping Center and certain smaller commercial properties to its south are served primarily by signalized intersections. These service roads are not highly utilized and do not replace the need for direct access from the MD 201 mainline. They occupy space that could be used for other purposes, especially for enhancing the public realm and for providing a safe facility for non-motorized travel. In addition, the long distance between street crossings along MD 201 also impedes pedestrian access from one side of it to the other. Added street intersections would offer new opportunities to cross and may not require protection from additional traffic signals (which could impact traffic flow). Pedestrians may be able to cross when there are gaps in signals or when signals down the road are holding traffic and there is a window of opportunity to cross.

The phased removal of the service roads currently flanking MD 201 will allow for generous areas for walking, gathering, and biking, bringing more street level activity into well-designed public spaces and increasing vitality and safety. Visions for ways to remake drivable suburbs into walkable neighborhoods usually depend on large plans, government infrastructure investments, developers with deep pockets, and significant financing; no easy task. This plan will take the first step by evaluating the current conditions and providing strategic workable solutions.



Map1: MD 210 at Livingston Rd

### BACKGROUND AND EXISTING CONDITIONS

The Eastover/Forest Heights/Glassmanor Sector Plan area is located in southwestern Prince George’s County, Maryland, just south of the District of Columbia border and north of I-495. MD 201 is a main street that connects the surrounding community to the District of Columbia, the

Capital Beltway (I-95/I-495,) and the community of Oxon Hill. It is approximately 1.25 miles along MD 201 from the I-95/I-495 interchange to the District of Columbia. MD 201 is owned and operated by Maryland's State Highway Administration, and the intersection of MD 201/ Southern Avenue as well as the Winkle Doodle Branch Bridge is owned and operated by the District Department of Transportation (DDOT).

Between I-495 and Livingston Road, MD 201 is primarily a four-lane divided highway separated by a grassy median. The roadway is bordered by trees on either side, and there is a distinctive suburban feeling. North of Livingston Road, MD 201 enters into a more built-up environment and has three southbound lanes and two northbound lanes with dedicated left- and/or right-turn lanes at most intersections. At the south end of MD 201 near the interchange with I-495, the southbound, two-lane section widens out to three lanes. Northbound from the I-495 off ramp, MD 201 gradually tapers from three lanes wide to two lanes. During the morning peak hour, this creates congestion beginning at the two-lane section and extending back toward the off-ramp.

Just south of the District boundary, southbound South Capitol Street widens to three lanes from two lanes after the Winkle Doodle Bridge, which allows for improved traffic flow. MD 201 northbound after Livingston Road is two lanes, and this cross section matches the two northbound lanes of South Capitol Street in the District.

A distinctive feature of MD 201 is the presence of two-lane frontage roads on either side of the roadway. The frontage roads are under the jurisdiction of Prince George's County. Arapahoe Drive runs parallel to MD 201 on the east side and Sachem Drive runs parallel to MD 201 on the west side. Both frontage roads provide direct access to and from the commercial properties located on each side of MD 201. Access points to the frontage



Map 3: Pedestrian and Fatality Crashes



Map 2: Existing Street and Service Road Configuration



roads are located along MD 201 at irregular intervals. In addition, vehicles can access the frontage roads near the intersections of MD 201/Audrey Lane and MD 201/Livingston Road. The speed limit along MD 201 is 35 mph. Side streets in the area have speed limits that vary, but most streets are signed for either 25 mph or 30 mph.

The Eastover Shopping Center is the largest land use feature in the project area and is located at the southwest corner of MD 201 and Southern Avenue. The main access to the shopping center is from Audrey Lane though there is also a connection from southbound MD 201 just south of Southern Avenue. Between Southern Avenue and Livingston Road on either side of MD 201 are commercial properties; some are vacant and boarded. East and west of MD 201 are primarily residential neighborhoods that contain a mix of housing types.

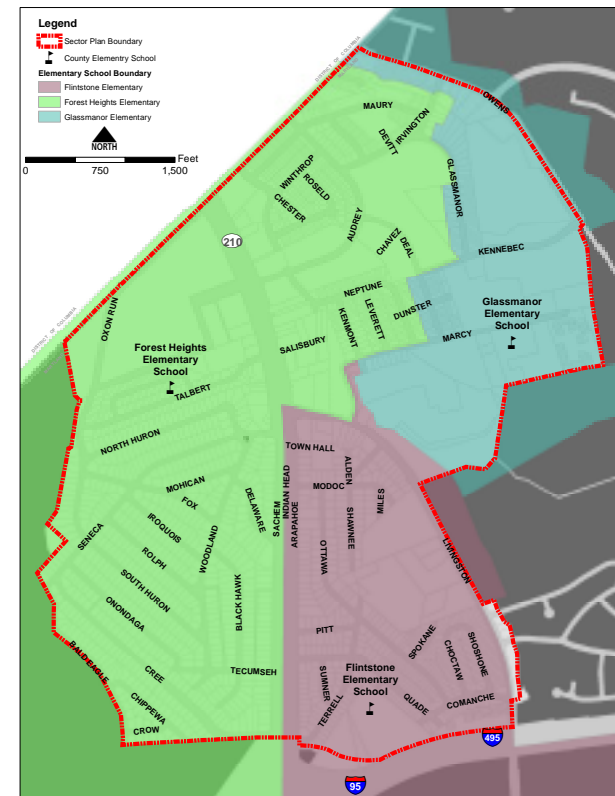
### SAFETY ANALYSIS

Crash data for MD 201 was analyzed to understand safety concerns in the corridor. The safety evaluation will inform the planning process and provide a baseline condition for suggestions to improve transportation to increase safety in the project area. Prince Georges' Country believes it is imperative that the state address the lack of safety features included on and along state-maintained roadways inclusive of, but not limited to, the installation of continuous street lighting, crosswalks, sidewalks, etc. on state-maintained roadways within the county to address and decrease the high number of fatalities and pedestrian accidents occurring on state-maintained roadways and more specifically state-maintained roadways included in the County's Transforming Neighborhoods Initiative (TNI) as in the sector plan area's Glassmanor/Oxon Hill TNI.

North of the MD 201/Livingston Road Intersection, MD 201 traverses an area with residential neighborhoods primarily on the east side of the highway and a large commercial shopping center to the west. Given that more than 30 percent of households in the area do not own vehicles and that walking distances between the two areas are relatively short, there is a high demand for pedestrian access and mobility in the study area.

The crash data review shows that two fatalities occurred during the study period. In addition, there were 12 incidents where pedestrians were struck by vehicles. Map 3 shows a crash diagram that displays the location of the 2 fatalities and the 12 pedestrian crashes, as well as the bus stop and crosswalk locations on MD 201. The 2 fatalities and 12 pedestrian crashes constitute a serious safety concern. Particular issues are as follows:

- High traffic volumes and speeds on MD 201
- Lack of pedestrian signal timing and signal heads
- Long crossing distances (partially due to the frontage roads)
- Distant bus stops located from crosswalk locations



Map 4: Elementary School Service Areas

- Confused driving and decision making because of unusual intersection geometry
- Lack of safety at the mid-block crosswalk located south of the MD 201/Southern Avenue SE intersection

In addition, Forest Heights Elementary School is located west of the MD 201/Salisbury Drive intersection on Talbert Drive. There is a pedestrian signal and school crossing sign at this crosswalk. Given the safety record of the rest of the study area, this area is a potential concern. Two fatalities occurred in 2010. The first fatality occurred at 2:00 a.m. when a vehicle traveling south on MD 201 rear-ended another vehicle near Talbert Drive. The other fatal crash occurred at 11:00 p.m. when a vehicle traveling north near the MD 201/Livingston Road intersection collided with an embankment.

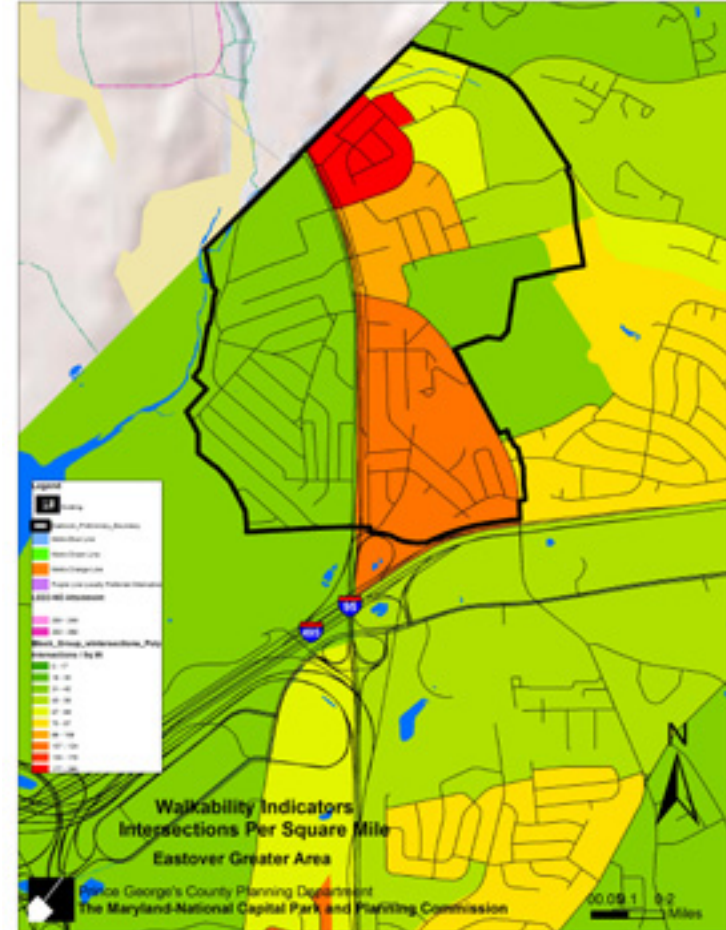
The Capitol Street/Southern Avenue SE intersection experienced seven crashes where pedestrians were struck by vehicles. Four of these crashes occurred when a pedestrian was in the crosswalk. In addition:

- Two pedestrians were struck while in the crosswalks at MD 201/Audrey Lane
- One pedestrian was struck on MD 201 between Audrey Lane and Talbert Drive
- One pedestrian was struck in the crosswalk at Talbert Drive
- One bicyclist was struck in the crosswalk at Livingston Road by a vehicle turning right

### ROADS AND STREET NETWORK

The MD 201 Corridor today serves a dual function commonly observed in suburban arterial highways—it is a thoroughfare designed to move large volumes of traffic but also a commercial “main street” providing access to private properties. To navigate this need to serve of the MD 201 Corridor has been designed with auxiliary service roads that provide primary driveway access to select properties.

These service roads are parallel to the mainline highway and intersect with MD 201’s cross streets. However, they are not the only



Map 5: Intersection Density

two purposes, a portion

**Table 23. Intersection Operational Results - AM Peak**

Intersection	Per-vehicle Delay (seconds)	LOS	V/C
MD 210/Southern Avenue	34.8	C	0.85
MD 210/Audrey Lane	22.1	C	0.51
MD 210/Livingston Road	34.4	C	0.59
MD 210/I-495 Off Ramp	35.0	C	0.98

means of access to the Eastover Shopping Center, and certain smaller commercial properties to its south are served primarily by signalized intersections. These service roads are not highly utilized and, in the cases noted above, do not replace the need for direct access from the MD 201 mainline. They occupy space that could be used for other purposes, especially for enhancing the public realm or for providing a safe facility for non-motorized travel.

The sector plan area contains typical mid- to late-twentieth century development styles and land development patterns that have resulted in strip commercial areas, poor pedestrian connectivity, unattractive streetscapes, and traffic congestion. The 2000 Approved Master Plan and Sectional Map Amendment for the Heights & Vicinity Planning Area 76A articulates a vision for the study area that prioritizes creating mixed-use, transit-oriented development with improved connectivity between residential, recreational, and commercial areas. The 2000 Heights Master Plan seeks to develop revitalization strategies and recommendations for circulation improvements with particular emphasis on the MD 10/Indian Head Highway Corridor that forms a “gateway” to the District of Columbia.

### Intersections

The four intersections studied, as part of the analysis, each play a different operational function as they relate to MD 201.

1. Southern Avenue, a gateway to Washington, D.C., operates differently than MD 201 in the sense of travel speeds and functional classification and is located at a key nexus for bus routes between Washington, D.C., and Prince George’s County, which has a high number of pedestrians.
2. The Audrey Lane intersection provides important access to the Eastover Shopping Center and the residential areas in Glassmanor. This intersection also allows access to the frontage road and, therefore, operates as a connection to the commercial properties alongside MD 201.
3. Livingston Road is a T-intersection and connects MD 201 to residential neighborhoods to the east. Livingston Road also provides the project area with a connection to the Oxon Hill area south of I-495. Oxon Hill



Map 6: Proposed Street Configuration on MD 201



contains a large shopping center and other retail establishments as well as Oxon Hill High School, a golf course, and a number residential neighborhoods.

4. The interchange with I-495 is a high-speed access point that provides a connection to Virginia via I-495 westbound. Access to I-495 eastbound is also available. Motorists can use MD 201 to connect to the Oxon Hill neighborhood south of I-495, the National Harbor area, and residential communities.

Owens Road is a secondary gateway into and out of the plan area from the District and is being considered for redevelopment by DDOT as a traffic circle, part of the Southern Avenue *complete streets* project. Livingston Terrace and Crisfield Road are both lighted intersections along Livingston Road that access the communities of Glassmanor and Birchwood City, respectively.

### **Intersection Operational Analysis**

Table 1 displays the results of the traffic analysis for all four intersections studied. The results show that all of the study intersections currently operate at a level of service (LOS) C during the a.m. peak.

The following observations at MD 201/Southern Avenue (shown in Map 6, below) are noted from the operational data and observations from a site visit:

- The intersection operates close to capacity with a Vehicle/Crash (v/c) ratio of 0.89 during the a.m. peak hour.
- High pedestrian volumes contribute to the fact that the intersection functions close to capacity during the a.m. peak hour.
- The 95th percentile queue for the northbound through movement extends back to Audrey Lane and can prevent side street traffic from accessing MD 201 until the queue clears.
- The 95th percentile queue for the southbound left turn exceeds the available storage, and queued vehicles may block the intersection with Livingston Road SE.
- Both the westbound and southbound left-turning movements operate at LOS F during the a.m. peak hour.

### **SERVICE/FRONTAGE ROADS**

The frontage roads on MD 201 between the Washington, D.C., line at Southern Avenue and the Livingston Road intersection are candidates for removal based on the proposed redevelopment for the Eastover/Forest Heights/Glassmanor Sector Plan. The right-of-way (ROW) is owned by Prince George's County and is proposed to be repurposed for environmental, economic development, and public uses. Highlights of potential benefits of removing the frontage roadways in support of the project's transportation goals for the study area follow.

## Benefits

Forecasted year traffic results, including the impact of proposed housing, retail, and commercial redevelopment in addition to organic growth, do not show a need for more than a general four-lane cross section of MD 201 even at the “aspirational” level of redevelopment. The projected average daily traffic for the “aspirational” level of redevelopment is approximately 52,500.

As the concepts reflect, eliminating the frontage roads would free up ROW for sidewalks, bicycles, and trail facilities. These amenities are more consistent with the community transportation needs given that 40 percent of households report not having access to a vehicle.

The frontage roads create unusual roadway geometry, confusion for drivers at intersections, and a higher degree of pedestrian exposure to traffic than necessary. Approximately 30 percent of the crashes that occurred on MD 201 between Southern Avenue and Livingston Road involved turning vehicles. There have been two fatalities and 50 injury crashes within the last three years, including 12 crashes involving pedestrians. Removal of the frontage roads would improve safety and comfort for users of all modes, which is especially crucial given the elderly age-in-place population, school crossings, and an active pedestrian and transit environment.

Safety and the pedestrian environment is also in need of additional ADA-compliant infrastructure, crosswalks, and changes in the road network as well as design that reinforces safer driver, pedestrian, and bicyclist behaviors such as reducing traffic speeds, shortening block spacing, and improving driver expectation. Map 6 below shows the proposed street network and the public realm improvements to the streetscape.

A repurposed right-of-way could easily be used to accommodate improved corridor transit service by creating space for bus pull-outs, queue jumps, or bus-only lanes as well as complementary amenities such as bus shelters, street furniture, and bicycle parking. Future transit service (though not specifically proposed as part of the project) could include expanded local/express bus or, if demand warrants, bus rapid transit or streetcar/light rail.

In addition to improving the public realm for people, the removal of several acres of impervious pavement is consistent with the environmental goals of the county and the compliance with recent state regulations to manage and reduce stormwater runoff impacts. Associated street trees, landscaping, and other streetscaping elements will reinforce the area as a walkable place rather than a through highway.

## PROPOSED DEVELOPMENT/REDEVELOPMENT TRANSPORTATION ANALYSIS

Traffic analysis was forecasted and assigned to the roadway network in consideration of the additional trips associated with the potential future redevelopment of the Eastover/Forest Heights/Glassmanor sector plan area. A traffic operations analysis was then conducted at four intersections along the MD 201 Corridor to determine the impacts of the new development envisioned in the proposed update to the sector plan.

The traffic evaluation of the “aspirational development” scenario (see Appendix VII), according to the proposed plan update for a build-out year more than 20 years in the future, was conducted using a combination of:

- A manual four-step travel demand process
- Outputs from the Prince George’s County’s travel demand model



- HCM analysis to determine intersection performance
- Results produced for the a.m. peak and daily time periods

The manual four-step travel demand process results included:

- The proposed redevelopment retail square footage would be expected to generate a similar number of trips as the existing retail square footage.
- The majority of new trips would be generated by the addition of 1,780 housing units and 92,500 square feet of office space.
- New trips were distributed across each redevelopment block and routed using existing traffic volume directional splits.
- Mode splits based on the 2009–2011 American Community Survey demographic data for the study area were used to calculate the number of new vehicle trips.
- Trips were assigned to the proposed roadway network that included new intersections and the removal of the existing frontage roads.

The redevelopment plan created approximately 6,000 new net daily trips. Future traffic analysis results for MD 201 show that:

- Background growth based on the outputs from the Prince George's County travel demand is approximately one percent per year.
- Travel demand on MD 201 would grow from 32,800 today to approximately 45,500 in a future build-out year.
- Future average daily traffic on MD 210, including the traffic generated by the aspirational redevelopment scenario, is forecast to be approximately 51,500 vehicles.
- A proposed four-lane divided arterial would have a maximum daily service flow of 53,850 vehicles.
- All of the study intersections would operate at LOS E or better in the redevelopment scenario.

## Conclusions

Under the redevelopment scenario, all intersections would operate at LOS E or better. Intersections would operate very close to capacity; this mirrors the results from the analysis of daily traffic volumes that would show MD 201 operating near the maximum daily service flow. Operations would improve at the MD 201/Southern Avenue intersection, primarily related to modifications to the signal timing. The MD 210/Audrey Lane and MD 201/Livingston Road intersections would have their operational results impacted under the redevelopment scenario, because these intersections would carry the majority of the additional trips assigned to the network. Although LOS would decrease at these two intersections in the redevelopment scenario, their volume-to-capacity ratios would remain below 1.00.

The results show that even the aspirational development scenario, which would represent the worse-case condition for traffic and is highly dependent on a variety of economic factors, capital projects, and other neighborhood enhancements to achieve the vision, would not cause the study intersections to fail from a traffic operations perspective.

MD 201, even after forecasted background growth and the addition of new traffic from the aspirational plan, representing the full and complete build-out of the plan's vision, would feature adequate roadway capacity and continue to function as designed. The full transportation report is available through M-NCPPC Community Planning Division.

## TRANSIT

The sector plan community uses transit: mostly buses to access work, school, shopping, and other day to day activities. Many households, 40 percent, own only one vehicle or none whatsoever. A repurposed right-of-way could easily be used to accommodate improved corridor transit service by creating space for bus pull-outs, queue jumps, or bus-only lanes as well as complementary amenities such as bus shelters, street furniture, and bicycle parking. Future transit service (though not specifically proposed as part of the project) could include expanded local/express bus or, if demand warrants, bus rapid transit or streetcar/light rail.

## TRANSPORTATION GOALS

Official policies that encourage or require street accommodations are known as complete street policies. The county was the first in the region to adopt a complete street policy (2009). This policy seeks to affect urban planning and street engineering. *Complete streets* (sometimes “livable streets”) are streets that are designed and operated to enable safe, attractive, and comfortable access as well as travel for all users, including pedestrians, bicyclists, motorists, and public transit users of all ages and abilities.

Sustainable “smart growth” and “*complete streets*” form the basis for many of the transportation recommendations contained in the Eastover/Forest Heights/Glassmanor Sector Plan. By coordinating transportation recommendations with land use decisions, the following recommendations shall be implemented whenever possible:

## TRANSPORTATION RECOMMENDATIONS

Include pedestrian infrastructure such as sidewalks; crosswalks, including pedestrian/bicycle refuge islands and raised crosswalks or speed tables; accessible pedestrian signals, including audible cues for people with low vision and push buttons reachable by wheelchair users; and sidewalk curb extensions.

Incorporate traffic calming measures to lower driving speeds and define the edges of vehicle travel lane, incorporating road diets, center medians, shorter curb corner radii, and eliminating free-flow right-turn lanes, street trees, planter strips, and ground cover

Include transit accommodations, bus pullouts or special bus lanes, or other mass transit alternatives such as light rail.

Offer safe, accessible, and efficient transit service that provides regular service to destinations that provide employment, services, or access to goods.

Evaluate transit service routes, schedules, facilities, and efficiency routinely to ensure the service is consistent with changing trends and needs.

Provide bicycle accommodations such as dedicated bicycle lanes, cycle tracks, sidepaths, or wide-street shoulders.

Develop a comprehensive and accessible trail network designed to meet the recreational needs of all trail groups, including equestrians, mountain bikers, pedestrians, and bicyclists.

Incorporate appropriate pedestrian- and transit-oriented features to the extent practical and feasible, in all new development within the plan area.

Provide adequate pedestrian and bicycle linkages to schools, parks, recreation areas, commercial areas, and employment centers.

Identify sidewalk retrofit opportunities within the plan area neighborhoods in order to provide safe routes to school, pedestrian access to mass transit, and more walkable communities.

## APPENDIX VI – ENVIRONMENTAL INFRASTRUCTURE

Increasingly, the quality of a community's natural environment and public space has influence on the overall appeal and desirability of urban neighborhoods. The physical landscape ultimately influences how people traverse, utilize, and enjoy space. Communities are walkable, livable, and desirable if the physical environment is attractive and ecologically sound. Older neighborhoods undergoing transformation in the 21st century must re-examine how much a healthy and esthetic landscape contributes and influences private investment. Good urban design, appealing and functional landscapes, and attractive and accessible transportation resources all blend together to create environments where people want to live and visit. This plan strives to make Eastover, Forest Heights, and Glassmanor places where people comfortably live, recreate, shop, and work. By analyzing the existing physical environment and providing strategies to restore, remediate, and enhance areas of poor quality and function, this plan will support the overall sustainability of the revitalization of the sector plan area.

### WATER QUALITY AND STORMWATER MANAGEMENT **Table 24. Watersheds Countywide and Within the Plan area**

The plan area is located almost entirely in the Oxon Run Watershed except for a very small area (less than two acres) west of Cree Street and Seneca Drive that is within the Upper Potomac River Watershed (see Table 1 and green infrastructure Map 4). Aerial photographs of the area in 1938 show land uses consisting mainly of a mix of forest and patches of agricultural lands. The plan area developed very rapidly as a suburban residential community in the 1940s and 1950s, prior to adopting environmental regulations regarding woodland conservation, stormwater management, stream, wetland, or floodplain protections. Commercial areas are concentrated mainly along Indian Head Highway (MD 201) between Livingston Road and the Winkle Doodle Bridge to the north.

<i>Watershed</i>	<i>Total watershed area within the county (acres)</i>	<i>Percent county land area</i>	<i>Watershed Area Within the Plan Boundary (acres)</i>	<i>Percentage of Plan Area</i>
Oxon Run	6,512	2.04	615	99.51
Upper Potomac River Tidal	1,750	0.55	1.3	0.49
<b>TOTAL</b>	<b>8,262</b>	<b>2.59</b>	<b>616.3</b>	<b>100.00</b>

During the plan area's development, many streams that previously existed were piped, channelized, or removed to create more developable area. Evidence of an historic (buried) drainage system surfaces as seeps and springs that affect streets, residential basements, and lawns, especially in Forest Heights in the southwestern portions of the plan area. Most of the plan area's stormwater is carried untreated to Oxon Run via a system of more than 7,000 linear feet of drainage connectors and headwalls that have largely replaced the area's original stream system. Additional amounts of stormwater enter as surface runoff or overflows from storm drain inlets is overtopped or bypassed, especially during large-volume rain events. The Forest Heights area is most affected by these rain events.

Larger volumes of stormwater, higher levels of imperviousness, and less natural stream channels overbank storage combine to produce intense flows in the Oxon Run stream and its tributaries during significant rains. The volume and velocity of these flows lead to increased

erosion, loss of habitat and water quality, and stream destabilization. Many of these issues have been identified in a drainage assessment and inspection report prepared for the town of Forest Heights in 2011 (Pennoni Associates, Inc. 2011).

Imperviousness is 40 percent in the plan area (Table 2), with the Eastover Shopping Center parking lot alone contributing about seven percent (17 acres) of that total. Impervious surfaces are mostly asphalt road or parking lots (50 percent), buildings (30 percent), and other surfaces such as patios and athletic courts that make up the remaining 20 percent. Multiple studies have shown degradation of receiving streams can result when imperviousness exceeds 10 percent in a watershed. The segment of Oxon Run stream west of Eastover Shopping Center, and a small unnamed tributary to Oxon Run stream adjacent to Forest Heights Elementary School, both show the effects of receiving large volumes of untreated stormwater i.e. severely eroded stream banks, failing slopes, incised channels, etc.

Pathogenic and toxic effects from urban stormwater runoff; trash and litter deposited by stormwater; and sedimentation from stream bank erosion are the main causes of the poor water quality in the Oxon Run watershed (see table 2). The Environmental Protection Agency (EPA) places streams this degraded on a national 303(d) List of Impaired Waters. Streams may be subject to total maximum daily load (TMDL) limits for the pollutants responsible for the poor water quality. Watershed implementation plans (WIPs) are then created to improve water quality to meet these standards. Addressing the plan area's water quality issues will require an initial focus on volume controls and micromanagement of water quality.

It is anticipated that a portion of the plan area will redevelop over the life of this plan. This development must incorporate stormwater management requirements current at the time of that development. Stormwater management requirements have become standard practice since most of the county was developed and the State has recently required the county to upgrade these standards. The regulations; CB-15-2011 (the "SWM Ordinance") requires environmental site design (ESD) to the Maximum Extent Practicable (MEP), which will establish higher standards and innovative treatment methods. Prince George's County has adopted these requirements as part of the County Stormwater Manual.

**Table 25. Impervious Surfaces and Water Quality**

<i>Watershed</i>	<i>Impervious surfaces (acres)</i>	<i>Impervious surfaces (%)</i>	<i>Water Quality Rating (IBI score)</i>	<i>Watershed Rating (Habitat score)</i>
Oxon Run	246	40	Very poor	Very poor
Upper Potomac River Tidal	0.04	0.01	Poor	Fair



*Exposed pipe and bank undercutting on Winkle Doodle Branch at the MD 210 Bridge*



### Stream Corridor Assessment (SCA)

From the 1970s it became evident that the Chesapeake Bay's aquatic resources were in decline and pollution, especially excessive sediment and nutrient loading, was having a significant adverse effect on the Bay's wildlife and fisheries resources. The state's initial cleanup and restoration efforts focused on point sources of pollution and localized impacts in the coastal areas of the Chesapeake Bay. In an effort to more fully address Chesapeake Bay water quality issues as well as manage, protect and restore Maryland's natural resources, a decision was later taken to include non-point sources of pollution as well, using a broader, more holistic ecosystem-based approach. To facilitate that process the Maryland Department of Natural Resources (DNR) developed the Stream Corridor Assessment (SCA) survey.

The SCA provides a consistent method of assessing a stream's physical condition and evaluating the common environmental issues within the stream's corridors, thereby facilitating the prioritization of restoration efforts. It also provides information on potential wetlands creation/water quality retrofit sites; an assessment of general stream health including in-stream and riparian corridor habitat conditions; and a basis for identifying healthy stream sections that may be in need of environmental protection. In many counties the SCA is used as a tool that helps resource managers to identify both the location of environmental problems and the restoration opportunities that may exist within the drainage network. Map 2 shows potential environmental problems identified in the planning area by the SCA and Table 5 identifies localized stormwater management and stream retrofit opportunities for the area. To date more than 2,000 miles of stream have been surveyed using SCA, and over \$1,000,000 of restoration work have been targeted based on the surveys' results (DNR, 2001).



*Impervious Surfaces*

### Pollution of Streams by Trash and Garbage

Many of the plan area's streams and drainage channels are impacted by the incorrect disposal of trash, litter, and garbage. Throughout the plan area litter on roadways, gutters, and sidewalks gets swept into the storm drain system when it rains. These storm drains empty directly into receiving streams depositing the litter into these waterways. In that environment, debris affects water quality by adding chemicals to the water (especially discarded buckets that once held paints and solvents). Items found in dump sites on vacant properties are another source of water pollution. These can be anything from yard waste to items considered hazardous waste. Whenever it rains or snows the precipitation infiltrates through these dump sites, carrying the pollutants directly into ground water and into runoff.

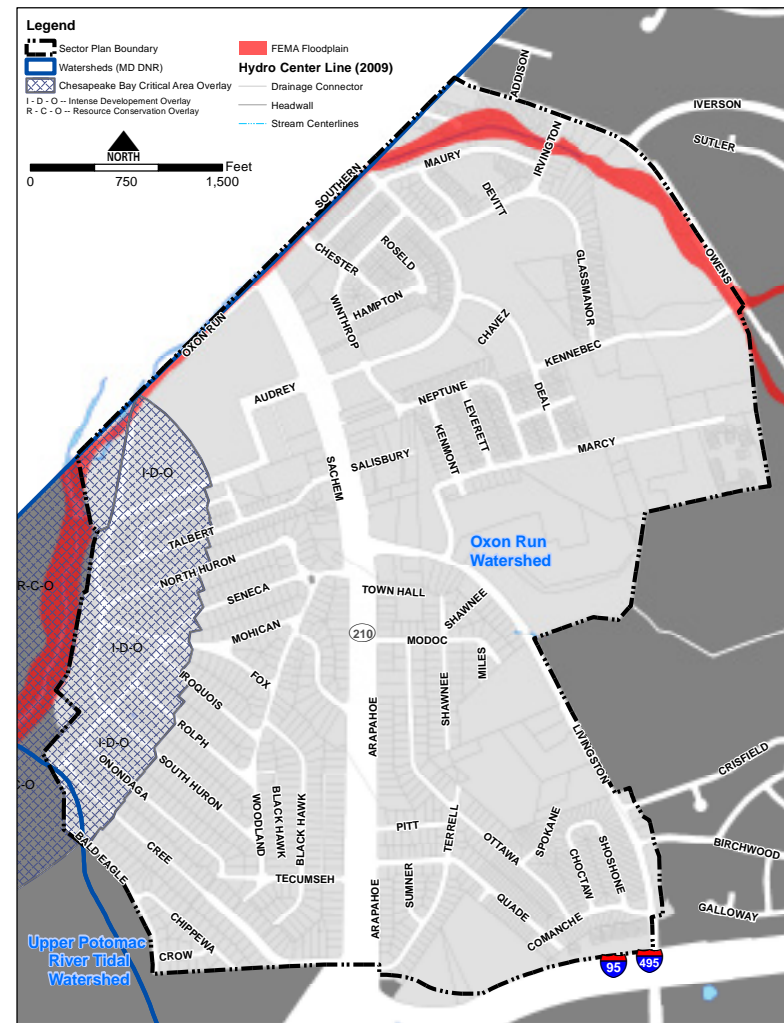
Yard waste and other organic material such as dead plants tend to decay slowly when they enter streams. This process reduces the amount of oxygen and encourages the growth of bacteria that may be harmful to fish.

The term “Chesapeake Bay Drainage” is stenciled on many of the stormdrain inlets, indicating that anything entering with stormwater could eventually reach the Chesapeake Bay. In this manner, much of the debris found in coastal waterways comes from land-based sources. A high percentage of the debris is made of plastic (bags, bottles, toys, cutlery, packing material, etc.). Plastic is widely used due to its light weight, strength, low cost, and easy availability. It is not biodegradable and may take hundreds of years to decompose. Studies have shown that nearly all the debris floating in the oceans is made of plastic. In the marine ecosystem submerged debris such as plastic bags can cover sea grass beds and suffocate bottom dwelling species such as shrimp, crabs, and turtles. According to the National Oceanic and Atmospheric Administration (NOAA) this debris threatens over 225 different species of marine and coastal wildlife through entanglement, smothering, and indigestion (Longwood University).

The SCA has identified areas within the plan area with insufficient stream buffers, trash deposits, exposed pipes, and stream bank erosion that could be addressed through this master plan process. This plan has also identified opportunities for stormwater management, stream retrofit, and potential stream buffer planting to improve water quality.

### HYDROLOGIC FEATURES

There are roughly 20,000 linear feet of known streams in the plan area (see Table 3). For the purposes of this study, all stream features found in the GIS layer have been added to the total calculation of linear feet of streams. Some of these stream centerlines may therefore represent piped, channelized or otherwise hidden streams. Approximately 60 acres of the western portion of the plan area are within the Chesapeake Bay Critical Area (CBCA) Overlay Zone. Properties within the CBCA are subject to strict land development and land use regulations. Land uses that improve stormwater quality by protecting streams, floodplains, wetlands, forests, and other sensitive natural features and habitats in the plan area, support the CBCA’s ultimate goal of improving water quality in the Chesapeake Bay. There is less than one acre of wetlands, and only 15 acres of floodplain within the plan area. However, the plan area abuts the broader Oxon Run floodplain and wetland complex to the west. Stream conditions are generally poor and several streams include sections that the SCA has identified as stream impairment areas (stream bank erosion, exposed pipes and storm outfalls, debris and trash dumping, inadequate buffers, fish barriers, etc.). Untreated stormwater is piped directly into stream systems nearly throughout the plan area.



Hydrologic Features

## Wetlands

Wetlands are a valuable part of the world's ecosystem that can form naturally (anywhere the groundwater table occurs at or near the land surface), or through animal (e.g. beaver) or human actions. There are several types of wetlands (marshes, bogs, fens, and swamps), all of which provide habitat for a wide variety of plant and animal species, buffer against flooding, and absorb excess nutrients. Wetlands can be tidal (occurring along the coastlines) or non-tidal (occurring along the boundaries of rivers, streams, lakes, and ponds).

Human activities such as farming, drainage, and filling for development are the predominate causes of wetland degradation or loss. According to the EPA the United States has lost more than half of its original wetlands, the highest rates of loss occurring from the 1950s to the 1970s. A small portion (about a half-acre) of the large wetlands complex in the lower Oxon Run extends into the plan area on M-NCPPC parkland west of the Eastover Shopping Area. These and other areas of wetlands must be protected to the maximum extent possible because they provide many valuable functions:

## Economic Benefits and Commerce

- Wetlands provide a habitat that supports a significant amount of plant and animal species, some of which are economically important. Many species including bald eagles, ospreys, egrets, striped bass, sea trout, as well as shellfish such as clams, oysters, and crabs depend on wetlands for their survival.
- Wetlands are a common basis for nature-based or ecological tourism (including ornithology, nature photography, etc.).
- Forested wetlands provide the same increased home, property, and open space values as do other types of tree cover.
- Wetlands hold significant economic value as fish habitat, and subsequent losses to the commercial and recreational fishing industries that result from the loss of wetlands are extensive.
- Wetlands provide a flood control functions; this makes funds available which communities would otherwise spend to perform that function in the absence of wetlands.
- Wetlands are an important “living laboratory” for scientific study and research.

### Shoreline Stabilization and Flood Protection

- Wetlands along the shoreline of lakes or the banks of streams and rivers protect the shoreline soils from the erosive forces of waves and currents by acting as a buffer zone that dissipates the water's energy and provides stability.
- The extensive root system of wetland plants binds the soils.
- Wetlands protect against floods by halting the momentum of floodwaters and helping to disperse the excess water. According to the EPA undisturbed wetlands can store up to 60 days of floodwater.

### Water Quality and Streamflow Maintenance

- Wetlands slow down the momentum of surface runoff, reducing both the rate and intensity of soil erosion.

- Wetlands protect water quality by trapping sediments and toxic chemicals, and retaining excess nutrients and pollutants from stormwater runoff that would otherwise enter the water system.
- Wetlands replenish groundwater and aquifers by releasing precipitation and surface water into the ground.
- Wetlands located along streams, lakes, and reservoirs release stored water directly into these systems, helping to maintain regular water levels.

### **FEMA Floodplain**

Floodplains are low, flat lands immediately adjacent to streams, rivers, lakes, or oceans that are subject to periodic flooding. The Federal Emergency Management Agency (FEMA) produces floodplain maps which define areas that are in or out of the 100-year (or “regulatory”) floodplain to implement the National Flood Insurance Program. The 100-year floodplain represents such areas with a one percent or greater probability of flooding in any given year. Theoretically, all lands within reach of a 100-year flood (a flood event that has a one percent chance of occurring in any given year) are within the 100-year floodplain. Most streams with a catchment area of 50 acres or more have some area of floodplain associated with them. There are about 15 acres of FEMA-mapped floodplain within the plan area and a significantly larger area along the Oxon Run to the immediate west

Waterways and their attendant floodplains form a complex physical and biological system that provides natural flood and erosion control and supports a variety of natural resources. Floodplains also function as a natural filtering system that allows water to percolate back into the ground to replenish groundwater. The built-in benefits of floodplains are significantly reduced or lost completely when they are filled-in, restricted by flood control features such as walls or levees, or separated from the river.

Floodplains are considered as non-buildable portions of a land parcel; they must be preserved to the fullest extent possible. The County Floodplain Ordinance requires an equal volume of compensatory storage be provided where filling the floodplain is unavoidable.

### **Chesapeake Bay Critical Area**

Approximately 62 acres of the planning area is within the Chesapeake Bay Critical Area (CBCA) (see Table 3 and Map 3: Hydrology Features). The CBCA applies to any area within 1,000 feet of the High Mean Tide (HMT) of the Potomac, Anacostia, and/or Patuxent Rivers. Properties within that area are subject to strict laws regarding development. The objective is to foster more sensitive, sustainable, and uniform development and redevelopment activity along shoreline areas of the Chesapeake Bay and its tributaries, with the ultimate goal of minimizing damage to the Bay’s water quality and natural or established habitats for present and future generations. The overlay district is divided into three land development use zones – Intense Development Overlay (IDO), Limited Development Overlay (LDO), and Resource Conservation Overlay (RCO) that have varying degrees of review.

The floodplain area immediately west of the planning area is within the RCO zone, while the western portion of the planning area from the Eastover Shopping Center parking lot to just past Cree Drive is within the IDO zone of the CBCA. Development and redevelopment of Eastover Shopping Center must conform with the CBCA 10 percent stormwater rule for the IDO land development zone i.e. stormwater management practices must seek to reduce stormwater pollutant loads by 10 percent below the load previously generated by the same site. Funding sources



such as the Chesapeake Bay Trust, Alliance for the Chesapeake Bay, National Fish and Wildlife Foundation, and the Chesapeake Bay Program might be approached to fund projects within the CBCA.

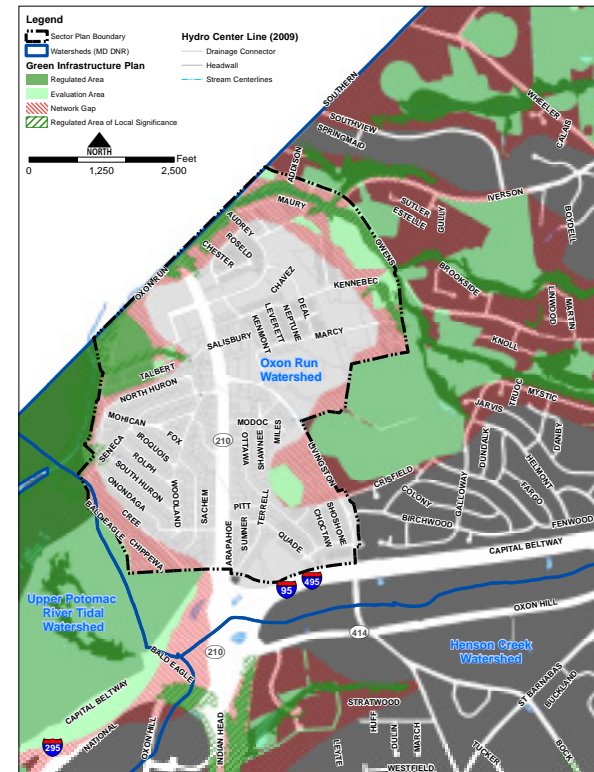
### GREEN INFRASTRUCTURE NETWORK

In 2005, Prince George's County approved the Countywide Green Infrastructure Functional Master Plan, implementing a comprehensive vision for protecting significant environmental ecosystems in the county. The plan includes a map of interconnected sensitive habitats as well as implementation recommendations to help make the vision a reality. Nearly 200 acres of the plan area are in the three-part designated network of the Green Infrastructure Plan. The network is identified as Regulated Areas, Evaluation Areas, and Network Gaps.

Regulated Areas are environmentally sensitive features such as streams and wetlands with their regulated buffers, 100-year floodplains, and severe slopes. These features are protected during the land development process by laws, guidelines, or regulations at the county, state, or federal level. Preservation is the main focus in these areas and development is not permitted except for necessary construction of road crossings and installation of public utilities.

Evaluation Areas are areas outside the regulated areas, which may contain sensitive features such as interior forest, upland forest, unique habitats, and environmental settings of cultural resources. These areas must be examined during the development review process to determine whether any resources need protection or if there are areas where mitigation should be directed to expand existing or adjacent environmental resources. Evaluation areas with resources worthy of protection should be given high priority on issues such as onsite woodland and habitat conservation during the planning and development process. Areas without resources should be excluded during the review process unless there are opportunities to enhance adjacent resources.

Network Gaps are breaks in the natural areas within the network that can potentially connect Regulated and Evaluation areas, and significantly expand the network if protected and restored.



Green Infrastructure

### URBAN TREE CANOPY

Although most of the forest and farmland were removed during the area's rapid urbanization in the mid-twentieth century, the plan area still contains nearly 150 acres of woodland cover, comprising about 24 percent of the land area. Trends in forest canopy coverage between 1938 and 2009 are shown for the two watersheds in Table 4 below. Street tree planting programs have been implemented in Forest Heights and other areas to address the loss of woodlands but the area is still almost fully developed, with remaining woodlands largely restricted to parkland and stream buffers.

Motivation for planting a tree may be economic, social and/or environmental. No matter the reason for adding trees the value added is assured and the community as a whole benefits.

#### Property Values and Commerce

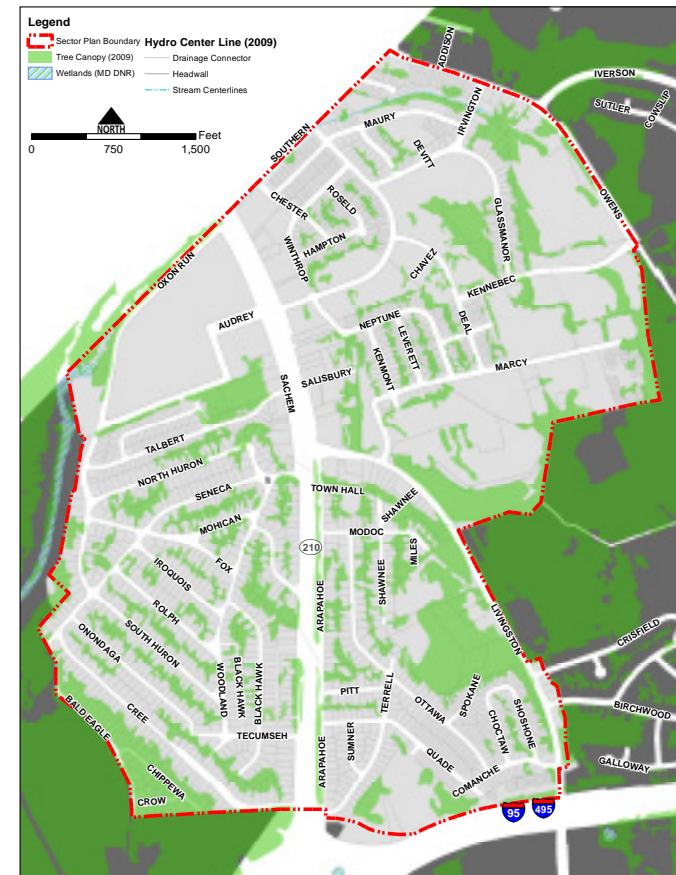
- Treed neighborhoods and business districts attract prospective buyers and consumers.
- Homes with trees sell for an average of 10-20 percent more in urban areas across the country.
- Consumers are willing to spend 12 percent more in stores with trees in front of them than without.

#### Energy Savings

- Proper landscaping around a home can save as much as 30 percent on heating and cooling costs.
- Appropriate addition of just three trees will save the average household between \$100 and \$250 annually in energy costs, according to computer models generated by the U.S. Department of Energy.

#### Air Quality

- Trees trap dust and particulates, and absorb odors and pollutant gases, thereby improving the quality of the air that we breathe.



Tree Canopy and Wetlands

**Table 26. Plan Area Forest Canopy Coverage Trends -1938 to 2009**

Watershed	Canopy Coverage 1938 (Acres)	% of Canopy Coverage of Plan Area	Canopy Coverage 2009 (Acres)	% of Canopy Coverage of Plan Area	% Change in Canopy Coverage
Both watersheds in the plan area	350	56	147	24	-32

- Trees combat global warming and the greenhouse effect by storing carbon dioxide, a greenhouse gas (reducing the amount of carbon dioxide in the atmosphere) and releasing oxygen (increasing the amount of oxygen in the air).
- One tree can filter up to 60 pounds of pollutants from the air each year.

#### **Drainage and Stormwater Mitigation**

- Trees help improve water quality by shading urban streets and roadways, reducing the thermal effects of stormwater flowing through these areas to the receiving streams.
- Trees help rain soak into the ground (percolate) rather than run off the surface. This has the double benefit of increasing our groundwater supplies and reducing storm flow overland.
- Trees reduce erosion and protect the soil by breaking rainfall and holding soil in place.

#### **Health and Quality of Life**

- Trees add beauty to neighborhoods, create recreational opportunities, and provide relief to physical and visual stress.
- Trees break up “heat islands” in urban areas by shading buildings and streets, and releasing water vapor into the air through their leaves.
- Trees reduce exposure to ultraviolet radiation (in sunlight) by up to 50 percent.
- Research shows that children are better able to concentrate, complete tasks, and follow directions after playing in natural settings.

### **AIR QUALITY**

The planning area is part of the Washington Metropolitan Area that does not currently meet the EPA’s air quality standards for ground level ozone. This creates health issues stemming from exposure to ground level ozone, for vulnerable populations such as children and the elderly. Regulation of air quality is a regional rather than a local issue but there are actions that can be taken at the sector plan level to address air quality issues. According to the University of Maryland, motor vehicles account for 30 to 40 percent of the pollutants that form ground level ozone in the Washington and Baltimore metropolitan areas. The sector plan could encourage people to reduce motor vehicle use, increase urban tree canopy, or promote other actions that reduce contributing sources of pollutants that cause ground level ozone.

#### **Greenhouse Gas Emissions**

The principal greenhouse gases that enter the atmosphere because of human activities are:

- Carbon Dioxide (CO<sub>2</sub>): Carbon Dioxide enters the atmosphere through the burning of fossil fuels (oil, natural gas, and coal), solid waste, trees and wood products, and as a result of other chemical reactions (e.g., manufacture of cement). Carbon Dioxide is also removed from the atmosphere (or “sequestered”) when it is absorbed by plants as part of the biological carbon cycle.
- Methane (CH<sub>4</sub>): Methane is emitted during the production and transport of coal, natural gas, and oil. Methane emissions also result from livestock and other agricultural practices and by the decay of organic waste in municipal solid waste landfills.
- Nitrous Oxide (N<sub>2</sub>O): Nitrous oxide is emitted during agricultural and industrial activities, as well as during combustion of fossil fuels and solid waste.

- **Fluorinated Gases:** Hydrofluorocarbons, etc. are synthetic, powerful greenhouse gases that are emitted from a variety of industrial processes. Fluorinated gases are sometimes used as substitutes for ozone-depleting substances. These gases are typically emitted in smaller quantities because they are potent greenhouse gases.

Prince George's County Energy Efficiency Plan set Green House Gas (GHG) reduction goals of:

- By 2012: Reduce GHG emissions 10% below “business as usual”; returning regional emissions to 2005 levels
- By 2020: Reduce GHG emissions 20% below 2005 baseline
- By 2050: Reduce GHG emissions 80% below 2005 baseline and reduce emissions to 20% of 2005 levels by the year 2050

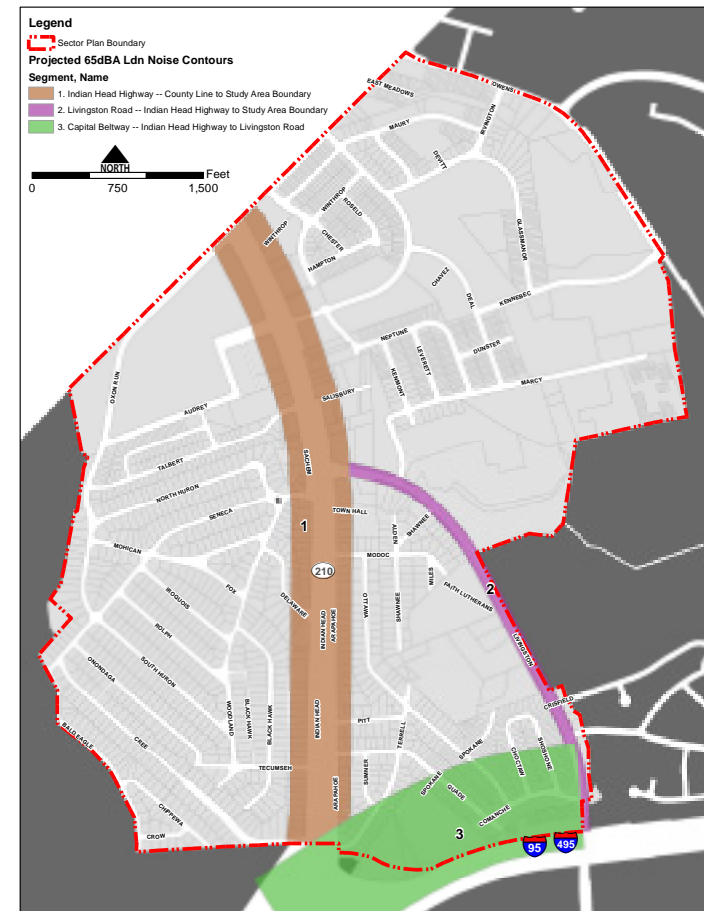
The plan’s vision is to create a compact community of mixed uses, enabling residents to live, work, shop, and recreate in a walkable area. This smart growth approach is supported by the provision of transit service, enabling people to access regional resources including shopping, services, and employment without a car. These visions, along with other plan recommendations such as increased open space, additional tree canopy, bicycle routes, and pedestrian connections will result in substantial reductions in carbon emissions over time.

## NOISE

Noise is defined as unwanted sound from constructed or natural sources. Excessive noise significantly affects the quality of life of any community. Noise levels are measured in decibels (dBA) averaged for day and night situations (Ldn). The accepted maximum decibel level for outdoor activity areas is 65 dBA Ldn.

For this sector plan, noise issues are limited to noise from roadways, classified as arterial, freeway, and expressway that generate enough noise to result in unsafe levels (above 65 dBA Ldn) for outdoor activity areas. The two roadways that fall into this category are Indian Head Highway (MD 201) and the Capital Beltway (I-495). Noise contours are measured from the centerline of the roadway where the noise is being measured. A conservative estimate of the location of the 65 dBA Ldn contour (all areas subject to noise levels of 65 dBA Ldn) for these roads in the plan area is shown on the adjacent map.

Measures must be taken to ensure that noise levels in outdoor activity areas do not exceed 65 dBA Ldn if uses such as residential homes, hotels or day care centers are planned within the 65 dBA Ldn noise contour, and indoor areas do not exceed 45 dBA Ldn.



Noise Contours



### STREAM RESTORATION

Stream restoration is often difficult to design and implement; numerous steps and calculations must be completed to mimic the properties of a stable, natural channel. The complexity of this process is increased for stream restorations in urban settings owed to numerous constraints such as reduced bankfull indicators, impaired reaches, compromised headwater wetlands, in-stream utilities, road and trail crossings, private property access restrictions, poor soils, and flashy flows. Sound stream restoration recommendations call for detailed geomorphic and biologic assessment of the stream's existing conditions, and proposed actions to stabilize and/or improve habitat conditions. This plan recommends the county pursue a Watershed Assessment and Restoration and Management Plan in advance of any detailed stream restoration plans.

#### Winkle Doodle Branch

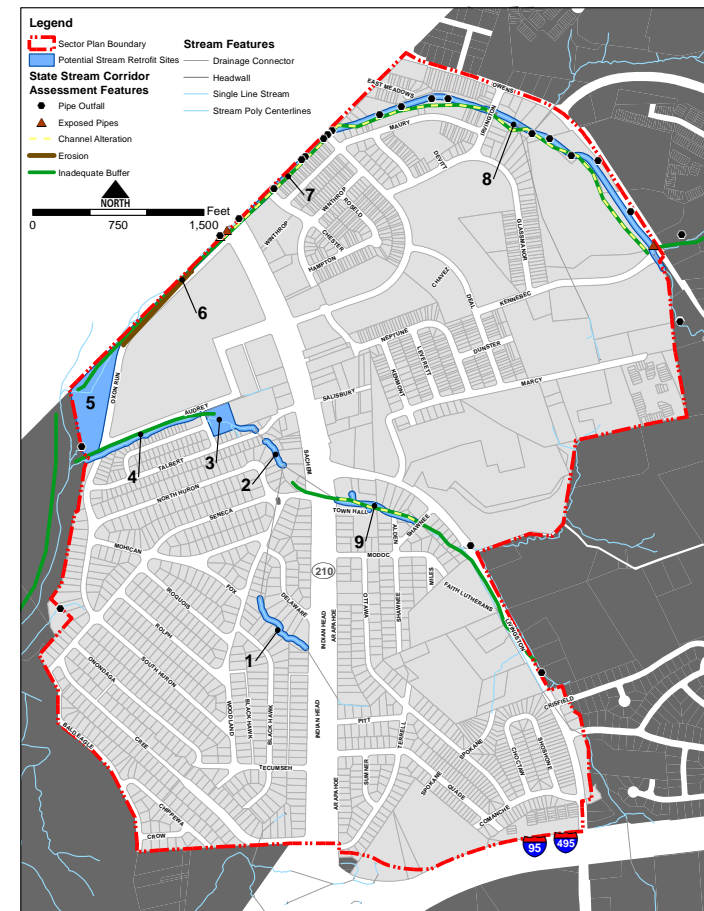
Rapid land use changes in the last 50 plus years has caused dramatic increases in both the frequency and amount of stormwater discharge to the Winkle Doodle Branch while decreasing the base flow. Severe channel degradation and flooding in the 1960's was countered by installing a concrete flume in the channel, further compounding the stream's ability to utilize natural management strategies and confining the water to an unwavering alignment in the landscape. The channelization begins as the stream is piped beneath Kennebec Street at Owens Road and continues until the channel discharges below the Winkle Doodle Branch Bridge at MD 201/Indian Head Highway. The re-naturalized stream then proceeds in a southerly direction until it is joined in confluence by the main stem of the Oxon Run. Oxon Run travels out of the planning area into Oxon Cove Park and eventually to the Potomac River.



*Drainage Patterns*

The sector plan recommends that land adjacent to the stream and Oxon Run be increasingly naturalized to accommodate floodplain and riparian buffers to help manage volumes and water quality over time. The utilization of streams in communities as connectors and trailways works to both restore the streams natural habitat and function, as well as providing a passageway for plants and animals to migrate through the landscape. The transition between the channel and the naturalized stream must be addressed as the bridge is redesigned and built to ensure that velocities from the channelized stream do not continue to undercut the bridge and contribute to erosion and down-cutting in the stream.

During the redevelopment of the Winkle Doodle Channel, Southern Avenue, and the bridge it is recommended that Prince George's County maintain representation on the channel/stormwater team in the District, the Oxon Run Team headed by DDOT in DC, and the Oxon Cove Park staff to ensure that overlapping plans are collaborative and the Eastover plan area incorporates work done on adjacent land into plans for county communities.



### Stream Retrofits-SCA

## APPENDIX VII – IMPLEMENTATION AND STEWARDSHIP

This sector plan establishes goals and objectives in anticipation of the residents' commitment to guide the growth and revitalization of the Eastover/Forest Heights/Glassmanor communities. The objectives outlined in this document are essentially calls for action. The creation and adoption of a sector plan is only the first step in the transformation of a community. This appendix organizes and summarizes the desired changes, actions, and partners needed to achieve the incremental wins to realize the plan's long-term vision.

The sector plan area is predominately an older, inner-ring suburban community. A number of structures need rehabilitation or demolition. Much of its commercial area needs to be revitalized and/or repurposed to serve changing demographic needs. The public realm is unsafe, unattractive, and does not function efficiently to serve the needs of this vital community. The ecological health of the various streams, wetlands, urban forests, and other natural areas is compromised and does not provide the needed open space and recreational amenities. The transportation network is unsafe, disconnected, and lacking the urban form to support increased densities and contemporary redevelopment.

Despite its shortcomings, the sector plan community has many desirable attributes. Isolated components, as well as conglomerate assets, form a solid framework for sustainable redevelopment. This plan strives to maximize the area strengths and makes redevelopment recommendations that take into account the area's resources, including preservation of the existing residential neighborhoods, parks and open spaces, natural resources, and unique vistas. Community organizations, faith-based groups, political leaders, and individual community members form a solid structure of human capital to continue to refine the plan vision and apply it on the ground in the community. County, state, and federal agencies have vested interests in the community and offer financial, technical, and planning support to transform the sector plan into an action plan. This plan makes stabilization, preservation, and revitalization recommendations; identifies partners; and details actions necessary to both preserve and enhance the community.

### REDEVELOPMENT OBJECTIVES

Redevelopment objectives were created based on county, agency, business, and resident feedback. These objectives address the following:

**Beautification:** A healthy and attractive environment is essential to a sustainable community. An attractive physical environment that develops community pride and identity is critical to support long-term commitment by stakeholders and residents to create positive change. Investors can easily assess the potential of a community by analyzing the level of pride and respect the residents take in their neighborhoods.

**Walkability, Access, and Safety:** A functional and sustainable community has a sense of order that supports fire, police, and other emergency services as well as a connected network of sidewalks, streets, and trails to facilitate access to transit, adjacent communities, work and education resources, health, and human services.

**Environment and Water Management:** Improved water quality, reductions in energy consumption and greenhouse gas emissions, increases in tree canopy, and reduction of impervious surfaces improves property value and livability as well provides for a healthy environmental infrastructure. Protection, restoration, and maintenance of the plan area's natural environment requires low impact design, stormwater management practices, green building methods in new construction and retrofits, street tree plantings in neighborhoods and along commercial streets, and state of the art eco-engineering practices where feasible.

**Table 27. Stormwater Management, Stream Retrofit, and Potential Stream Buffer Planting Sites in the Sector Plan Area**

Map ID	Location	Issue	Recommendations	Lead Agency	Timeline	Estimated Cost
1	Western part of MD 210 between Delaware Drive and Black Hawk Drive	Stormwater from this area and from parcels along the northern portion of Sachem Lane flows to a small stream emerging at the rear of #5701 Sachem Drive from a 22-inch concrete pipe underneath MD 210. It flows overland a short distance (about .12-mile) before being piped again near 5614 Woodland Drive. The stream shows some undercutting and part of the headwall along Sachem Drive is collapsing.	Further evaluate this area to determine the amount of runoff entering the stream system and the best method for stabilization.  Explore opportunities and incentives to encourage owners of some of the properties fronting Delaware Drive, Woodland Drive and Black Hawk Drive, to create a SWM easement to allow facilities for stormwater treatment (rain gardens, bioretention) utilizing space currently available at the rear of some of the properties.	DER  MDE	1-5 yrs.	NA  \$100K/ Imp Acre
2	Western part of MD 210 from Talbert Drive to Seneca Drive	Stormwater from this area flows to Oxon Run via a small unnamed tributary that emerges at the rear of the St. Mark's AME Church. The system also receives untreated stormwater from parcels east of MD 210 and south of Delaware Drive via concrete pipes. This system is little more than a storm water conveyance at this point, with a high percentage of non-native invasive plants and a heavy trash load.	In future designs utilize space currently available at the rear of the properties from 5401 Indian Head Highway (Parcel B) to the St. Mark AME Church at 5431 Indian Head Highway (Parcel A) to provide for stormwater quality and quantity control.  Enhance the open space network by developing the southern portion of the St. Marks. AME Church property for pedestrian and bikeway trail connections linking the Forest Heights Town Hall to the Oxon Run stream buffer west of Forest Heights Shopping Center.  Develop a mini park and trailhead with seating for the public, off the northwest quadrant of Indian Head Highway and Seneca Drive.  Develop a pedestrian-friendly at-grade crossing of Indian Head Highway at Seneca Drive to facilitate connections from the Town Hall to the trail head.	Forest Heights  M-NCPPC (Parks)  Forest Heights  SHA	6-10 yrs.  1-5 yrs.  6-10 yrs.  6-10 yrs.	\$100K/ Imp Acre  NA  \$30,000- 50,000 per acre of planting  NA



Table 27. Stormwater Management, Stream Retrofit, and Potential Stream Buffer Planting Sites in the Sector Plan Area (continued)

Map ID	Location	Issue	Recommendations	Lead Agency	Timeline	Estimated Cost
3	Unnamed tributary that flows from a large concrete pipe at 54 Talbert Drive, west past Forest Heights ES	This stream receives untreated stormwater from the school via vacant County properties in the Talbert Drive right-of-way, and from properties north of Talbert Drive (see #2 above).  The stream segment receiving this stormflow is severely degraded with a deeply incised bed and highly eroded banks containing a high percentage of non-native invasive plants.	Utilize space currently located on vacant County property (Parcels 49 and 51) adjacent to the stream and north of Talbert Drive (#s 1 through 9 Talbert Drive) to provide for quality and quantity controls for stormwater passing through the area.	DER	1-5 yrs.	\$100K/ Imp Acre
			Investigate the possibility of utilizing vacant private property at 51 and 53 Talbert Drive for stream buffer expansion (using a potential land swap with the owners of the Assumption Clinics property at 54 Talbert Drive).	MDE	1-5 yrs.	NA
			Reconstruct and stabilize the stream to accommodate present and future stormwater runoff volumes.	DER	1-5 yrs.	\$100K/ acre <sup>1</sup>
			Significantly increase tree canopy/riparian buffer along the stream edge.	DER	1-5 yrs.	\$30,000-50,000 per acre of planting

**Table 27. Stormwater Management, Stream Retrofit, and Potential Stream Buffer Planting Sites in the Sector Plan Area (continued)**

Map ID	Location	Issue	Recommendations	Lead Agency	Timeline	Estimated Cost
4	Unnamed tributary adjacent to Forest Heights ES.	The SCA had identified this portion of the stream as having inadequate stream buffer and there is a concrete flood wall within the regulated stream buffer width.	Development and redevelopment in the western portion of Eastover Shopping Center must conform with the CBCA 10 percent stormwater rule for the IDO land development zone i.e. stormwater management practices must seek to reduce stormwater pollutant loads by 10 percent below the load previously generated by the same site.	DER COE	6-10 yrs.	NA
			Encourage DER to implement its reforestation plan for the area (required per TCP#2-001-02 of 2002).	DER	1-5 yrs.	\$30,000-50,000 per acre of planting
			Evaluate the flood wall adjacent to Forest Heights ES for later removal after the stream has been stabilized and flows reduced.	MDE	6-10 yrs.	NA
			Do additional evaluation of the area to determine the benefits of removing and afforesting that section of Audrey Lane within the stream buffer.	DER	1-5 yrs.	\$30,000-50,000 per acre of planting
			Consider this area a priority for public investment and environmental education with the school and/or a coordinated fee system from the properties along MD 210 and the Eastover Shopping Center that will benefit.	Board of Education	1-5 yrs.	

Table 27. Stormwater Management, Stream Retrofit, and Potential Stream Buffer Planting Sites in the Sector Plan Area (continued)

Map ID	Location	Issue	Recommendations	Lead Agency	Timeline	Estimated Cost
5	Oxon Run stream segment west of Eastover Shopping Center	This stream segment receives significant quantities of untreated stormwater from areas west of MD 210 and the entire shopping area that is causing severe stream bank erosion.  Stormwater off the Shopping Center must be managed in order for redevelopment to occur.	Utilize space currently available on M-NCPPC (Park) property west of the shopping center for stormwater quality and quantity control.	Parks	1-5 yrs.	\$100K/ Imp Acre
			Design this feature so that it doubles as an amenity and linear park for the community with shade trees and seating areas.	Parks	6-10 yrs.	Other
			Coordinate with the U.S. Corps of Engineers and MDE for the appropriate vegetative cover (forest or meadow habitat) for the floodplain and wetlands areas.	DER	1-5 yrs.	NA
			Development and redevelopment must conform with the CBCA 10 percent stormwater rule for the IDO land development zone i.e. stormwater management practices must seek to reduce stormwater pollutant loads by 10 percent below the load previously generated by the same site.	DER	6-10 yrs.	NA
6	Winkle Doodle from bridge to Oxon Run	A significant portion of stormwater from the Eastover Shopping Center, MD 210, and parcels east of that roadway enters the Winkle Doodle tributary south of the MD 210 bridge via concrete pipes, resulting in severe stream bank erosion (also identified in the SCA).	Restore and stabilize the stream.	MDE	6-10 yrs.	\$100K/ acre <sup>2</sup>
			Reduce the overall amount of imperviousness by removing the paved road adjacent to the stream and extending the stream buffer to its regulated width: including floodplain	DPWT	6-10 yrs.	\$100K/ acre <sup>3</sup>
			Consider public funding for this reconstruction given the severe condition of the stream and adjoining slopes	Parks	6-10 yrs.	NA
			Use the re-created floodplain for pedestrian and bike trails	DER	6-10 yrs.	NA
		The stream segment receiving this stormflow is badly degraded with an incised bed, large gravel deposits, and collapsing banks.	Utilize some of the shopping area's parking space to create a bioretention area for quantity and quality control of the stormwater passing through the area. Design this feature so that it doubles as an urban park and amenity for the community with seating areas and shade trees.	SHA	1-5 yrs.	\$100K/ Imp Acre
			Increase tree cover by 10 percent to improve air quality and assist in reducing the overall amount of stormwater leaving the site.	DER	1-5 yrs.	\$30,000-50,000 per acre of planting

**Table 27. Stormwater Management, Stream Retrofit, and Potential Stream Buffer Planting Sites in the Sector Plan Area (continued)**

Map ID	Location	Issue	Recommendations	Lead Agency	Timeline	Estimated Cost
7	Winkle Doodle channel from Audrey Lane to the Winkle Doodle Bridge.		Utilize county ROW currently available at the northern terminus of Audrey Lane at Eastern Avenue to create a bioretention facility	DPWT	1-5 yrs.	\$100K/ Imp Acre
			Install double fencing along channel to trap trash before it enters the stream	DPWT	1-5 yrs.	
			Partner with DC to develop a long term MOU to ensure the channel adequately manages stormwater, prevents flooding, is maintained to look and function as designed and allows for as much ecological restoration as possible	DDOT/ DDOE	1-5 yrs.	NA
8	Winkle Doodle channel from Kennebec Street west to Audrey Lane.	This stream is channelized from Kennebec Street to the Winkle Doodle Bridge. It receives significant volumes of untreated stormwater from a very large drainage area that includes parcels on the northern and southern sides of Owens Road.  There is inadequate stream buffer from Kennebec Street through to the Oxon Run floodplain.	Encourage redevelopment or new development of private properties that front the channelized stream to provide riparian buffers or bioretention for quality and quantity control of stormwater.	DER	6-10 yrs.	\$30,000-50,000 per acre of planting
			Utilize space currently available on State of Maryland property (Parcel 170) on Owens Road to create a bioretention facility that provides for water quality and quantity controls for the stormwater entering the stream.	State of Maryland	1-5 yrs.	\$30,000-50,000 per acre of planting
			Encourage redesign of the space currently available at the rear of the Fox Hills Apartments at 1110 Kennebec Street (Parcel A, PTA 255-07) to create a bioretention facility that provides for water quality and quantity controls for the stormwater entering the stream.	DER	6-10 yrs.	
			Consider using incentives to encourage the owners of 1011, 1015 and 1051 Owens Road and 911 Irvington Street to enhance the vegetative buffer along the channel by additional tree planting at the rear of their properties.	DER	6-10 yrs.	



**Table 27. Stormwater Management, Stream Retrofit, and Potential Stream Buffer Planting Sites in the Sector Plan Area (continued)**

Map ID	Location	Issue	Recommendations	Lead Agency	Timeline	Estimated Cost
9	Southeast quadrant of the intersection of Livingston Road and MD 210	Stormwater from parcels along Arapahoe Drive, north-bound MD 210, and the commercial strip between Shawnee Drive and MD 210 travels towards Oxon Run via concrete flume systems that flow untreated into an unnamed tributary near Livingston Road. The stream is channelized from Shawnee Drive west to MD 210 where it is piped to the rear of the St. Mark's AME Church (Part Parcel A, EQ)	Undertake a study to investigate the feasibility and benefits of re-constructing and stabilizing this stream from Shawnee Drive through to the Oxon Run floodplain. Aspects of the reconstruction could include:	DNR	6-10 yrs.	
			Utilizing space at the rear of the properties from 5501 Livingston Road (MacDonald's) to 5533 Livingston Road (Fort Washington Church of God) to create a bioretention area that provides for water quality and quantity controls for the stormwater passing through the commercial strip. Design this feature so that it doubles as a linear park and amenity with seating areas and shade trees along the stream.	DER	6-10 yrs.	
			Incorporating a forested ledge or bench into the buffer along the stream's northern bank between Shawnee Drive and MD 210 to accommodate spill-over during intense rain events.	DER	6-10 yrs.	
			Creating a bioretention area in the MD 210 right-of-way from Pitt Lane to Livingston Road, to provide quantity and quality control for the stormwater off Arapahoe Drive and north-bound MD 210.	SHA	6-10 yrs.	

**(Endnotes)**

1. It is a highly variable cost. It depends if you are rebuilding the stream with step pools, width of the stream, cutting the banks back to 2 or 3:1, installing cross vanes, root wads, etc.
2. It is a highly variable cost. It depends if you are rebuilding the stream with step pools, width of the stream, cutting the banks back to 2 or 3:1, installing cross vanes, root wads, etc.
3. It is a highly variable cost. It depends if you are rebuilding the stream with step pools, width of the stream, cutting the banks back to 2 or 3:1, installing cross vanes, root wads, etc.

**Property Value Creation and Economic Development:** MD 201 is the commercial core of the plan area and contains the area's concentration of shops, restaurants, offices, as well as some faith-based and health services. In order to enhance the vitality and redevelopment capacity of the area, this plan recommends developing the density needed to support high-quality businesses and mixed-use sites that can create active street edges focusing on retail and commercial activity.

**Recreation, Public Spaces, and Services:** A well-rounded community offers a full range of open space and recreational opportunities: regional, local, and neighborhood parks; plazas, greens, and squares; nature, walking, and bike trails; community gardens, orchards, and urban farms; meadows, woods, and stream valleys; and playing fields and courts. City parks and open spaces improve our physical and psychological health, strengthen our communities, and transform our cities and neighborhoods into more attractive places to live, work, and recreate.

### **REDEVELOPMENT FOCUS AREAS**

Analysis of the existing conditions, including community and agency feedback, proved that redevelopment opportunities are best addressed by clustering the sector plan area into five geographic zones. These redevelopment opportunity "focus areas" each have different physical conditions and roles within the sector plan area.

**Northern Gateway:** The entryway into the sector plan area between Washington, D.C., and Maryland. This area has the most pedestrian traffic and is directly adjacent to the Eastover Shopping Center, which has the greatest concentration of retail activity. Opportunity exists to leverage the Winkle Doodle Bridge, the Thrift Store Site, and the District of Columbia's investment in the public realm at the intersection of Southern Avenue and MD 201/Indian Head Highway.

**MD 201/Indian Head Highway Corridor:** The bulk of commercial activity in the sector plan area. This portion has the greatest need for redevelopment and public realm improvement to promote pedestrian safety, enhance area aesthetics, and support business growth. A long-term opportunity is to create density and an urban core on the Eastover Shopping Center parking lot.

**Southern Gateway:** The entryway to the MD 201/Indian Head Highway Corridor from the south, located at the intersection of MD 201/Indian Head Highway and Livingston Road. Here, an opportunity exists to catalyze corridor redevelopment by addressing the Livingston Road Office Building and the Livingston Road/MD 201/Indian Head Highway Intersection.

**Glassmanor Neighborhood:** Predominantly attached and multifamily residential neighborhood. Strategic sites present opportunities to promote new development, update and improve existing apartment buildings, and guide planned neighborhood improvements. Public realm investments at certain locations within the residential areas can improve aesthetics and public safety.

**Town of Forest Heights:** Independent municipality of a predominately attached and single-family residential neighborhood. This stable community has the opportunity to repair sidewalk infrastructure for improved connectivity, repair and update the existing homes, and guide future neighborhood improvements of environmental quality.

### **REDEVELOPMENT CONCEPT: THREE-PRONGED STRATEGY**

The opportunities and constraints of the planning area, as well as the goals of the community, led to the creation of a redevelopment

strategy that incorporates three redevelopment tools: public realm improvements, neighborhoodwide investments, and site-specific redevelopment.

**Strategic Public Realm Improvements:** Public realm improvements include restructuring or re-aligning roadways; streetscaping (such as sidewalks, trees and shrubbery, lighting, and benches); and improving pedestrian and vehicular access. These improvements are designed to (a) signal government commitment to the area; (b) catalyze future private sector investment in nearby properties by increasing land value and enhancing customer access; and (c) establish improved pedestrian circulation in the area to spur additional vibrancy and activity near opportunity sites.

**Neighborhood Investment/Regulatory Actions:** Another type of redevelopment tool is regulatory actions or programs aimed at neighborhoodwide or corridorwide improvement. It is recommended that existing economic development initiatives are integrated into the sector plan so resources can be efficiently utilized to achieve shared goals. The Glassmanor/Oxon Hill Transforming Neighborhoods Initiative and the Forest Heights/Oxon Hill Community Development Corporation (CDC) can help create a business alliance as another effective tool. Other resources include business assistance funding for commercial properties along MD 201/Indian Head Highway and housing improvement and development in the Glassmanor and Forest Heights neighborhoods.

**Site-Specific Redevelopment** There are certain sites that have the potential to catalyze additional investment within the sector plan area. Characteristics that make a site important may be its location, aesthetics, size, opportunity for redevelopment, relationship to other sites, ability to draw people, safety and accessibility, or effect on the property value of other nearby sites. Seven such sites have been identified, and this study identifies strategies aimed at maximizing the economic development potential of each. Strategic site-specific investment could spark future redevelopment activity on adjacent sites and inspire economic growth.

### PUBLIC REALM

There is greater opportunity for Public Realm improvements on property that is already publicly owned and/or controlled. This strategy is focused primarily on improvements to the unsafe and unattractive MD 201 Corridor by redeveloping the service roads (four acres of land) between Southern Avenue and Livingston Road. This can be achieved through phased roadway restructuring or re-alignment, streetscaping (such as sidewalks, trees and shrubbery, lighting, and benches), low impact stormwater management facilities, and pedestrian and vehicular access improvements. Two pedestrian access bridges are proposed to facilitate safe road crossing, connectivity, and



Map 1: Focus Areas

access to transit and other community destinations.

### **PUBLIC REALM/ PUBLIC BENEFIT PROJECTS**

**Audrey Lane Pedestrian Bridge:** An improved pedestrian bridge is proposed in the Glassmanor neighborhood to facilitate pedestrian and cyclist mobility. This connection enables the more critical access between Glassmanor and the District of Columbia. The existing pedestrian bridge is deteriorated and does not meet ADA standards for barrier-free access. The proposal replaces the existing bridge with a new one that is wider (8' wide) and barrier free, crossing the Winkle Doodle Branch at the same location as the existing one at Audrey Lane and Southern Avenue. The new bridge will complement the new public space the District of Columbia is creating along Southern Avenue. Additional lighting and landscape plantings are proposed to create a safe and pleasing environment.

**MD 201 Pedestrian Bridge:** A pedestrian bridge is proposed over MD 201/Indian Head Highway between the Capital Beltway and Livingston Road. This bridge will connect the eastern half of Forest Heights with the western half, and provide a grade-separated crossing over the busy MD 201/Indian Head Highway. This bridge requires a significant structure to span the roadway and provide adequate clearance for vehicles beneath. The eastern landing of the bridge would be at grade with a path down to an existing bus stop. The western landing would be elevated above the service road and require an extensive ramp to provide American Disabilities Act Access as well as a set of steps. The bridge itself would be a gateway into the sector plan area as approached from the south, and could feature signage or public art.

**Community Activity Center and Trail Head:** The property owned by St. Mark's AME Church, 5427 Indian Head Highway Oxon Hill, Maryland, offers an ideal location to develop community resources that are connected to an environmental network in a highly visible, publically accessible location. The community of Forest Heights lacks a significant street presence and adequate physical amenities to provide needed educational, social, and training resources for its residents. A community center project will require significant partners to develop a physical and programmatic plan. Funding will require assistance beyond what the county offers.

### **COMMUNITY INVESTMENT/PARTNERSHIPS/REGULATORY ACTIONS**

This plan develops goals and objectives to address priority needs related to affordable housing; homelessness; special need populations; community redevelopment such as economic development and revitalization; and community infrastructure and public services. Cooperation of communities, government, and the private sector to achieve a desired outcome can add strength and resources to see projects through. Understanding the roles and responsibilities of the partners, identifying the goals and objectives, and assuming financial responsibility all become part of the development of public benefit projects.

### **PARTNERS**

Action toward achieving the vision developed in this plan requires a coordinated effort by members of the community, Prince George's County government, local non-profits, religious institutions, schools and community centers, the Municipality of Forest Heights, the Prince George's County Park and Planning Department, and other persons and agencies concerned about the future of Eastover, Forest Heights, and Glassmanor. Partnerships between interests that have a shared concern for improvements should be continually identified and fostered in order to achieve progressive change. Planning work during the development of this plan included meeting with various community organizations to develop a



collaborative communication platform for plan implementation. Community partners included:

Transforming Neighborhoods Initiative (TNI) are six communities identified by Prince George's County in April 2012, under the direction of County Executive Rushern Baker, that face significant economic, health, public safety, and educational challenges. These include the Glassmanor/Oxon Hill community. The objective is to improve nine key indicators in the targeted areas. These indicators include violent crime, property crime, 3rd grade and 5th grade reading and math scores, school absentee rates, foreclosure rates, concentrations of Section 8 housing, income levels, pedestrian deaths/injuries, and residents on public assistance.

The Prince George's County Economic Development Corporation (EDC) provides business services that help attract, retain, and expand businesses; creates high-quality jobs; and expands Prince George's County's commercial tax base. EDC's mission is accomplished through five main business lines, including business development, the Small Business Services/Technical Assistance Center, international business development, workforce services, and marketing/communications.

Forest Heights-Oxon Hill Community Development Corporation (FH/OHCDC) is a community-based nonprofit group created to serve the needs of those in the Forest Heights-Oxon Hill area that operates independently from the town government. The FHCDC exists to strengthen business, shape Forest Heights through planning and advocacy, and assist the town and its residents to obtain grants and promote civic and cultural events. The CDC has been in the development phase during the creation of the sector plan and now meets monthly. Implementation of the sector plan is reliant on the CDC's support.

The Town of Forest Heights is one of 26 municipalities in Prince George's County and one of only four municipalities in the south county. The town has a population of approximately 2,500 residents in fewer than 1,000 households. The town has suffered some population loss over the last several years but is a stable, mostly residential community with its own police unit and public works department.

Glassmanor Civic Association (GCA) meets on a monthly basis to review issues in the community and provide a platform for residents to discuss concerns as well as receive information on local activities.

Neighborhood Design Center (NDC) is a local non-profit that has provided design and implementation assistance on beautification projects in the county. They are currently working with Department of Public Works & Transportation (DPW&T) as part of the Glassmanor TNI effort to plant street trees along Marcy Avenue, Livingston Terrace, and Maury Avenue in the Glassmanor neighborhood. NDC is a valuable local asset and can help communities realize their vision by providing technical assistance.

### **COUNTY AND STATE AGENCIES**

New Department of Permits, Inspections and Enforcement (DPIE) is a newly developing county agency that combines permitting, inspection, and enforcement services to reorganize internal processes that incentivize economic development and redevelopment and protect the health and safety of county residents, businesses, and visitors. The agency's goals are to create a high-quality, customer-friendly experience for residents and businesses; deploy more fully-integrated, technology-enabled and streamlined processes; simplify permitting, inspection and licensing functions; and promote timeliness and predictability. The department is scheduled to open July 1, 2013.

This department can help the sector plan community address issues of property neglect, code enforcement, and vehicle abandonment.

The county's new 311/ non-emergency call system helps empower the community residents to take control of their community by reporting infractions and tracking follow-up actions.

The Department of Environmental Restoration (DER) is responsible for the implementation of the county watershed implementation plans. This responsibility includes the identification of restoration, retrofit, and preservation opportunities as well as strategies to reduce pollutant loads for nitrogen, phosphorus, and sediment. This sector plan identifies opportunities in the public rights-of-way along MD 201 for retrofit projects to reduce impervious surfaces and create bioretention features to manage surface runoff. Recommendations to replant stream riparian buffers along the Oxon Run tributaries, plant street trees, and restore wetlands and floodplains are all components of water quality improvement plans consistent with the mission of the county's DER.

The Department of Public Works and Transportation manages roadways, stormwater, and rights-of-ways in the county. The planning process included close communication with DPW&T to discuss recommended changes to the service roads; cross streets at MD 201, new streets to implement connectivity, the Audrey Lane pedestrian bridge, and the DDOT Southern Avenue and Winkle Doodle Channel projects. DPW&T has limited funding to achieve all the visions of this and other county plans. It is important to maintain a partnered relationship with DPW&T and look for additional funding sources that support the efforts identified in the sector plan.

The Department of Parks and Recreation (PDR) is part of The Maryland-National Capital Park and Planning Commission (M-NCPPC), Park and Planning Department. Parks oversees the resources in the county regarding recreation, open space, and streamline valley parks. The Parks Department is currently developing new strategies to address the need for urban parks in communities like Glassmanor and Forest Heights. Repurposing MD 201 and service roads as an urban linear park that includes streetscape furnishings provides the Parks Department with an applicable urban park project in the Eastover community. The Parks Department also owns and manages several community parks and the Glassmanor Community Center. This sector plan recommends coordinating with other agencies to further develop these resources.

The Washington Suburban Sanitary Commission (WSSC) maintains public water and sewer systems within the sector plan area. Infrastructure is in the process of repair, so upgrading and work should be coordinated with other road- or stream-related projects in the area. WSSC has communicated with the District Department of the Environment (DDOE), the county Parks Department, M-NCPPC, and the Mayor of Forest Heights to address pipe repairs in stream beds, particularly the Winkle Doodle Branch as it exits under the bridge.

The State Highway Administration (SHA) maintains MD 201 in the planning area and has interest in safety; pedestrians, bicyclists, and motorists; environmental impacts from stormwater runoff; service levels; and overall functionality. This plan strives to redesign MD 201 as a model for better urban arterial standards. Maintain communication and work with SHA and DPW&T during the redesign of MD 201 to implement these improved standards in the plan area. Work with SHA and DPW&T to redesign MD 210 as a model for better urban arterial standards.

Maryland Department of Transportation (MDOT) provides oversight for all highway projects and improvements in the state. MDOT's *complete streets* mission of collaboration and communication between partner agencies and local jurisdictions is integral to the success of the sector plan and redevelopment of MD 201 as an urban boulevard. *Complete streets* provide a safe environment for pedestrians, bicyclists, and motorists to traverse the neighborhood and access community resources. MDOT should help guide and support the implementation of changes to MD 201 as envisioned in the sector plan.

### **REGULATORY OPPORTUNITIES**

A variety of Maryland state resources, Prince George's County resources, and local community resources can be leveraged to support the objectives of this sector plan. The following resources range from assistance for small business owners to economic development funding for the greater sector plan area. It is recommended that M-NCPPC, local stakeholder organizations, and individual businesses familiarize themselves with these resources to understand what may be available to support their economic development objectives.

### **PROPERTY AND BUSINESS TAX CREDITS**

CB-42-2000 Boys and Girls Club: Real property owned by a charter of the Prince George's County Boys and Girls Club, Incorporated. Annual application and proof of claim must be filed with the director of finance on or before October 1 of the tax year exemption is sought.

CB-101-1998 Conservation Land: Must be used either to (1) to assist in the preservation of a natural area; (2) educate the public about the environment; (3) promote conservation; or (4) maintain a natural area for public use or a sanctuary for wildlife.

CB-2-1996 Leased Property - Municipal Corporations: Real property that is leased, occupied, and used by a municipal corporation and meets each of the following conditions: (1) the portion of the property upon which the tax credit is based is leased, occupied, and used exclusively by the municipal corporation; (2) the credit does not apply when the municipal corporation subleases the property, uses the property for any profit-making purpose, or no longer occupies the property; (3) the municipal corporation is contractually liable to the owner for property taxes; and (4) the owner of the property eligible for a tax credit pursuant to this section is contractually obligated to reduce, by the amount of the tax credit, the amount of taxes for which the municipal corporation is otherwise contractually liable.

CB-37-1993; Revised CB-24-1994 Religious Organizations Leased Property: Tax credit against the property tax imposed on real property for that portion that is leased, occupied, and used by a religious group or organization.

CB-38-1993; Revised CB-43-2005 Redevelopment and Revitalization: Upon the recommendation of the county executive, or on its own initiative, the County Council may establish by ordinance one or more revitalization tax credit districts. In establishing a revitalization tax credit district, consideration shall be given to factors related to community redevelopment and business revitalization such as, but not limited to, median household income, residential density of the area, land use in the area, economic factors, and unemployment rates. All property located within a revitalization tax credit district shall be eligible for the tax credit as set forth in Section 10-235.02 and .03 of the Prince George's County Code.

Annotated Code of Maryland, Tax Property, Section 9-103 Enterprise Zones (state program): Real property that is (1) not used for residential purposes; (2) is used in a trade or business by a business entity that meets the requirements of Article 83A, 5-404 of the Code; and is (3) located in an enterprise zone that is designated under Article 83A, 5-402 of the Code or personal property on real property that is located in a focus area as defined in Article 83A, 5-401 of the Code.

Enterprise Zone Tax Credits: Credit incentives are available to businesses choosing to locate in these areas to spur redevelopment in state-defined Enterprise Zones. In addition, businesses hiring economically disadvantaged employees to fill newly created positions in the Enterprise Zone are eligible for a \$6,000 income tax credit per new job over a three-year period.

The county has developed a compilation of available economic development tools to help communities navigate resources for

redevelopment projects. The listing below is taken from that resource:

### COUNTY ECONOMIC DEVELOPMENT INCENTIVE TOOLKIT

Prince George's County is qualified as an urban county entitled to receive funds from four Federal Housing and Urban Development (HUD) programs: Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG), HOME Investment Partnerships (HOME), and Housing Opportunities for Persons with AIDS (HOPWA).

Division of Business Empowerment provides business development services to small and minority-owned businesses based in the county.

Small Business Revolving Loan Fund provides loans to acquire fixed assets, contract financing, expansion capital, and/or to finance the acquisition or construction of real estate (with gross revenues of less than \$5,000,000 annually and less than 75 employees. The average size of the program assistance is \$5,000-\$100,000 with maximum terms up to five years and required collateral).

Economic Development Fund offers assistance to private employers in targeted industries to either retain jobs already in the county or attract new jobs to the county.

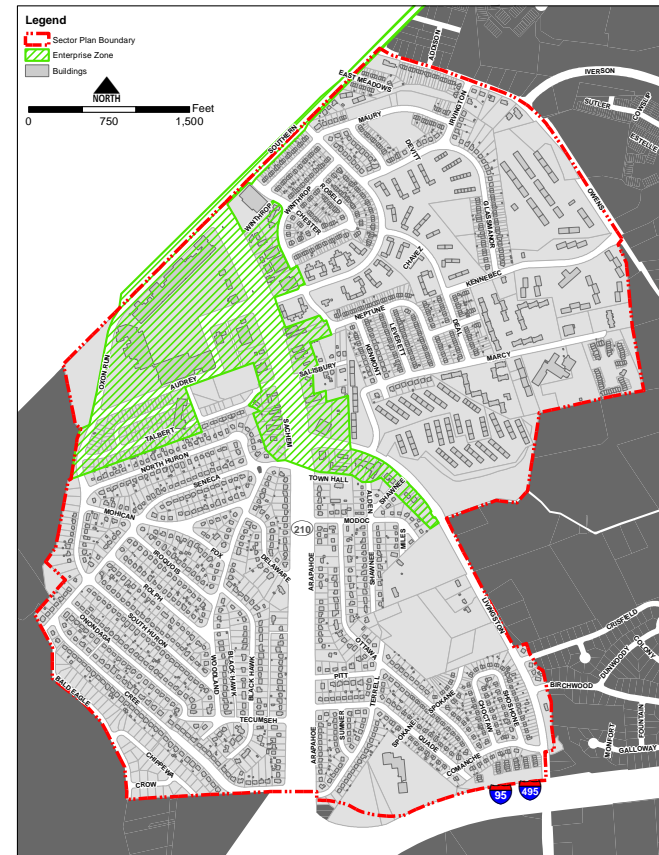
Technology Growth Fund provides gap financing for emerging technology-based companies with innovative products or services.

Microenterprise Fund is scheduled to begin in 2008 in partnership with the state to provide loans to small and minority firms with annual revenues of \$250,000 or less and employee counts of five or fewer. Loans are given at a maximum \$15,000 with terms of three years or less.

Mentorship Program was piloted in 1991 and originally designed to provide outreach to start-up companies owned by minorities, females, and disabled persons. DED expanded the program's scope in 1993 to include existing businesses.

New Markets Tax Credit's term of credit is seven years. Investors will be able to claim a tax credit of 5 percent for each of the first three years of the credit and 6 percent for each of the last four years, for a total of 39 percent over 7 years. The net present value of the credit is estimated at 30 percent over the 7 years.

SBA Micro Loans provide very small loans for start-up, newly established, or growing small businesses. SBA makes funds available to nonprofit community-based lenders who in turn make loans to eligible borrowers in amounts up to a maximum of \$50,000. The average loan size is about \$13,000.



Enterprise Zone



SBA Special Purpose Loans offer various special purpose loans to help grow businesses to meet international demand, to aid businesses that have been impacted by NAFTA, to assist in implementing employee ownership plans, and to help implement pollution control mechanisms.

Revenue Bonds are used to finance the construction of a manufacturing or commercial facility for a private user. The county receives bond authorization from the State of Maryland to issue non-housing industrial development revenue bonds. Authorized projects include manufacturing facilities with a total project cost of less than \$10 million.

Foreign Trade Zone (FTZ) consists of 77 acres divided into two sites. FTZs are intended to facilitate import and export activities by allowing domestic activity involving foreign items to take place prior to formal customs entry. This reduces duties, tariffs, and quota charges. If the items are reexported, duty is waived.

WSSC Systems Waiver allows the county executive to waive the WSSC/SDC for eligible revitalization projects and to partially waive the charge for elderly housing and biotechnology projects.

### **STATE RESOURCES**

The Maryland Department of Business and Economic Development (DBED): The Maryland DBED is Maryland's one-stop economic development shop. It strives to attract new businesses, stimulate private investment, encourage the expansion and retention of existing companies, and provide Maryland business with workforce training and financial assistance. In addition, DBED:

- Markets local products and services at home and abroad.
- Provides access to a variety of direct and loan guarantee programs that help expand small businesses in Maryland.
- Offers five different loan programs to businesses and political jurisdictions via the Maryland Economic Development Assistance Authority and Fund. Programs include loans that assist with fixed assets (e.g., land, equipment, working capital); special loans for aquaculture, animal waste, arts and entertainment, and child care center programs; and loans to help industry create jobs and economic opportunities within the state.

The Maryland Department of Disabilities: The Maryland Department of Disabilities distributes home-based and business loans from \$500 to \$5,000 for people with disabilities.

Maryland Department of Housing and Community Development (DHCD) The Maryland Department of Housing and Community Development manages a loan program called the Maryland Capital Access Program. This program helps small businesses gain better access to private financing that is otherwise more difficult to get from traditional sources. Enrolled amounts may range from \$10,000 to \$1,000,000. DHCD also approves and manages the sustainable communities applications and program, a program aimed to specifically provide funding for restoration and redevelopment projects.

Maryland Department of Natural Resources (DNR) the Maryland Department of Natural Resources provides incentives and funding for environmental improvement and education projects. Their Stream Challenge Grant Program is compatible with several environmental recommendations.

### **SITE SPECIFIC REDEVELOPMENT**

Can strategic investments of limited public resources trigger the revitalization of distressed, low-income urban neighborhoods? If so, how do you allocate resources spatially to leverage the most private investment in these neighborhoods? The sector plan has identified certain sites that offer starting points for public improvements to create an environment that reflects an up and coming community to pioneer developers looking to develop ahead of the curve.

Site specific, transportation, public realm, public facilities, and environmental restoration projects combine to create a plan for the revitalization of the Eastover, Forest Heights, and Glassmanor communities. The chart below is the public facilities recommendation that is reviewed by the County Executive and County Agencies.

Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report

Reference #	Facility Type	Location	Description	Entities Involved	Priority
<b>Schools, Libraries and Public Safety</b>					
1.	Community Center/School	Marcy Avenue (Glassmanor/Oxon Hill TNI area)* TNI=Transforming Neighborhoods Initiative	Redevelop the Glassmanor Community Center and Glassmanor Elementary School as a community park school center.	M-NCPPC, PGCPs BOE, Prince George's County TNI	TBD
2.	School	Oxon Hill High School	Construct a modern, state-of-the-art educational facility to replace the existing Oxon Hill High School (budgeted for construction in the FY2014-2019 CIP).	Prince George's County Public Schools Board of Education (PGCPs BOE)	High
3.	School	Potomac High School	Construct additional classrooms and renovate existing classrooms at Potomac High School to accommodate classes with a smaller than 25:1 ratio (part of the School System's Secondary School Reform Initiative).	PGCPs BOE	Medium
4.	Library	In the vicinity of Glassmanor Community Center	Establish a limited services library in the proposed Glassmanor Community Center/Park School to provide internet access, computers, Wi Fi, and limited library services.	Prince George's County Memorial Library System	Medium
5.	Fire Station	Felker Avenue & Oxon Hill Road & St. Barnabas Road and Virginia Lane	Ensure the Glassmanor, Forest Heights and Eastover communities are adequately serviced by public safety services: Fire, police, EMT (during and after the transition in Fire Stations) in consideration of an aging population. Ensure collaboration between affected agencies.	Prince George's County Fire/EMS Department	Medium

Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report (continued)

Reference #	Facility Type	Location	Description	Entities Involved	Priority
Public Realm Improvement					
1.	Placemaking	MD 210: Northern Gateway/Winkle Doodle Bridge	Coordinate efforts of the District of Columbia, for both the bridge and the channel to integrate public space that connects the bridge to the Thrift Store Site. Develop as part of the District/County Memorandum of Understanding (MOU).	District of Columbia, Prince George's County	High
2.	Environmental	Southern Avenue/Prince George's County Line	Improve culvert at the Prince George's County Line as the District of Columbia implements the box culvert on adjacent location. Improve edge condition and remove tall fence. Develop as part of the District/County Memorandum of Understanding (MOU).	District of Columbia, Prince George's County	High
3.	Placemaking/ Environmental	Winkle Doodle Bridge/ Entry from DC (MD 210: Northern Gateway)	Cover Prince George's County portion of the culvert from the intersection of MD 210 to the eastern property line of the Thrift Store site. Create an integrated public space at the gateway and the Maryland State/Prince George's County line.	Prince George's County	High
			Install wind turbines on the east and west side of MD 210 at the gateway to Prince George's County.		Low
4.	Pedestrian Facilities	Forest Heights Neighborhoods	Add 4' sidewalks on both sides of each street in Forest Heights where there is currently no sidewalk infrastructure (Safe Routes to School Priority).	DPW&T, SHA, Town of Forest Heights	Medium/High
5.	Pedestrian Facilities	MD 210 Corridor	Add 10' wide sidewalks on both sides of the MD 210 corridor.	DPW&T, SHA, Town of Forest Heights	Medium
6.	Pedestrian Facilities	Livingston Road	Add 8'-10' wide sidewalk along Livingston Road, connecting to MD 210. (Safe Routes to School Priority).	DPW&T	Medium
7.	Placemaking	Winkle Doodle Bridge/Entry from DC (MD210:Northern Gateway)	Create public space at the gateway from the District of Columbia to Prince George's County. This includes construction of plaza space, and the addition of lighting, signage, and street trees.	M-NCPPC, DPW&T, Forest Heights	Medium

Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report

Reference #	Facility Type	Location	Description	Entities Involved	Priority
8.	Placemaking/ Pedestrian Facilities	Audrey Lane/ Eastover Shopping Center Entrance	As part of redevelopment, implement plaza space: add lighting, signage, street trees, placemaking feature solar light towers, and expanded bus stop. Install wind turbines on the north and south side of Audrey Lane at the entrance to Eastover Shopping Center.	WMATA, Private Developer, Prince George's County, (DDOT and M-NCPPC)	Medium
9.	Placemaking/ Pedestrian Facilities	Audrey Lane/ Southern Avenue	Replace existing pedestrian bridge with new 8' wide span connecting new public realm in the District of Columbia along Southern Avenue with the Audrey Lane road stub; include new landscaping and Crime Prevention Through Environmental Design (CPTED) features.	M-NCPPC, Prince George's County, DDOT	Medium
10.	Placemaking	Trailhead/ Livingston Road (MD210:Southern Gateway)	Develop two gateway civic spaces at the intersection of Livingston Road and MD 210. On the west side, Trailhead Park and on the east, Civic Plaza. Include site furnishings, lighting, signage, plantings and/or plaza. Install solar light towers on the east and west side of MD 210 at the intersection of Livingston Road in conjunction with new Trailhead Park and Civic Plaza.	M-NCPPC, DPW&T, Forest Heights	Medium
11.	Trails	Talbert Townhomes Area	Add 8' wide sidewalk for a portion of a nature trail connecting to the Oxon Run trail network. Complete boardwalk trail through wetlands/new park area adjacent to Forest Heights Elementary School.	M-NCPPC, Other	Medium/Low
12.	Trails	MD 210 Corridor	Add 8' wide trail from Trailhead Park at MD 210 to Talbert Road.	M-NCPPC	Low
13.	Trails	Eastover Shopping Center	Add 8' wide trail connecting to the Oxon Run trail network and the sector plan area new trails.	M-NCPPC	Low (may change if land is redeveloped)
14.	Pedestrian/ Bicycle Facilities	MD 210 Corridor South/Forest Heights	Construct pedestrian bridge to span MD 210 connecting east and west Forest Heights for pedestrians and bicyclists.	SHA, DPW&T	Low
Transportation Facilities					



Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report

Reference #	Facility Type	Location	Description	Entities Involved	Priority
1.	Road/Park Road/Bicycle & Pedestrian Facilities Placemaking	MD 210 Corridor	Replace existing service road with linear park with public pedestrian space along MD 210/Indian Head Highway between Livingston Road and Southern Avenue. Reconstruct MD 210 to a four lane arterial with sidewalk and bike lanes. Reconfigure existing intersections along MD 210 to be ADA accessible and pedestrian/bike friendly. Install furniture, signage, pedestrian lighting, bioswale plants, street trees and improved bus shelters in the newly created public space along the MD 210 corridor between Livingston Road and Southern Avenue.	SHA, DPW&T, Prince George's County and M-NCPPC	High
2.	Road	Glassmanor; Forest Heights; MD 210 Corridor	Create new local cross streets at the locations of new intersections on MD 210 as part of new development or redevelopment of existing sites.	DPW&T, Developers	High
Parks and Recreation					
1.	Park	Glassmanor Community Center	Renovate and expand facility. (In CIP, #EC080904)	M-NCPPC	High

Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report

Reference #	Facility Type	Location	Description	Entities Involved	Priority
Public Utilities, Storm Water Management and Water & Sewer					
1.	Stormwater Management/ tree canopy	Unnamed tributary that flows from a large concrete pipe at 54 Talbert Drive, west past Forest Heights ES	Utilize space currently located on vacant County property (Parcels 49 and 51) adjacent to the stream and north of Talbert Drive (#s 1 through 9 Talbert Drive) to provide for quality and quantity controls for stormwater passing through the area.	DER	High
			Investigate the possibility of utilizing vacant private property at 51 and 53 Talbert Drive for stream buffer expansion (using a potential land swap with the owners of the Assumption Clinics property at 54 Talbert Drive).	MDE	High
			Reconstruct and stabilize the stream to accommodate present and future stormwater runoff volumes.	DER	High
			Significantly increase tree canopy/riparian buffer along the stream edge.	DER	High
2.	Stormwater Management	Winkle Doodle channel from Audrey Lane to the Winkle Doodle Bridge.	Utilize county ROW currently available at the northern terminus of Audrey Lane at Eastern Avenue to create a bioretention facility.	DPWT	High
			Install double fencing along channel to trap trash before it enters the stream.	DPWT	High
			Partner with DC to develop a long-term MOU to ensure the channel adequately manages stormwater, prevents flooding, is maintained to look and function as designed and allows for as much ecological restoration as possible.	DDOT/ DDOE	High

Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report

Reference #	Facility Type	Location	Description	Entities Involved	Priority
3.	Stormwater Management/ reforestation	Unnamed tributary adjacent to Forest Heights ES.	Development and redevelopment in the western portion of Eastover Shopping Center must conform with the Chesapeake Bay Critical Area (CBCA) 10 percent stormwater rule for the Intense Development Overlay (IDO) land development zone, i.e., stormwater management practices must seek to reduce stormwater pollutant loads by 10 percent below the load previously generated by the same site.	DER	High
				COE	
				DER	
			Encourage DER to implement its reforestation plan for the area (required per TCP#2-001-02 of 2002).	MDE	Low
			Evaluate the flood wall adjacent to Forest Heights Elementary School for later removal after the stream has been stabilized and flows reduced.	DER	Medium/Low
4.	Stormwater Management/ place-making	Western part of MD 210 from Talbert Drive to Seneca Drive	Do additional evaluation of the area to determine the benefits of removing and afforesting that section of Audrey Lane within the stream buffer.	Board of Education	High
			Consider this area for public investment and environmental education in collaboration with the Board of Education.		
			In future designs utilize space currently available at the rear of the properties from 5401 Indian Head Highway (Parcel B) to the St. Mark AME Church at 5431 Indian Head Highway (Parcel A) to provide for stormwater quality and quantity control.	Forest Heights	Medium
			Enhance the open space network by developing the southern portion of the St. Marks AME Church property for pedestrian and bikeway trail connections linking the Forest Heights Town Hall to the Oxon Run stream buffer west of Forest Heights Shopping Center.	M-NCPPC (Parks)	Medium
			Develop a mini park and trailhead with seating for the public, off the northwest quadrant of Indian Head Highway and Seneca Drive.	Forest Heights	Medium
			Develop a pedestrian-friendly at-grade crossing of Indian Head Highway at Seneca Drive to facilitate connections from the Town Hall to the trail head.	SHA	Low

Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report

Reference #	Facility Type	Location	Description	Entities Involved	Priority
5.	Stormwater Management/ Bioretention	Winkle Doodle channel from Kennebec Street west to Audrey Lane.	Encourage redevelopment or new development of private properties that front the channelized stream to provide riparian buffers or bioretention for quality and quantity control of stormwater.	DER	Medium
			Utilize space currently available on State of Maryland property (Parcel 170) on Owens Road to create a bioretention facility that provides for water quality and quantity controls for the stormwater entering the stream.	State of Maryland	High
			Encourage redesign of the space currently available at the rear of the Fox Hills Apartments at 1110 Kennebec Street (Parcel A, PTA 255-07) to create a bioretention facility that provides for water quality and quantity controls for the stormwater entering the stream.	DER	Medium
			Consider using incentives to encourage the owners of 1011, 1015 and 1051 Owens Road and 911 Irvington Street to enhance the vegetative buffer along the channel by additional tree planting at the rear of their properties.	DER	Medium

Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report

Reference #	Facility Type	Location	Description	Entities Involved	Priority
6.	Stormwater Management/ Study	Southeast quadrant of the intersection of Livingston Road and MD 210	Undertake a study to investigate the feasibility and benefits of re-constructing and stabilizing this stream from Shawnee Drive through to the Oxon Run floodplain. Aspects of the reconstruction could include:	DNR	High (during future redevelopment)
			1 Utilizing space at the rear of the properties from 5501 Livingston Road (McDonald's) to 5533 Livingston Road (Fort Washington Church of God) to create a bioretention area that provides for water quality and quantity controls for the stormwater passing through the commercial strip. Design this feature so that it doubles as a linear park and amenity with seating areas and shade trees along the stream.	DER	High
			2 Incorporating a forested ledge or bench into the buffer along the stream's northern bank between Shawnee Drive and MD 210 to accommodate spill-over during intense rain events.	DER	High
			3 Seek opportunities to create facilities in the MD 210 right-of-way from Pitt Lane to Livingston Road, to provide quantity and quality control for the stormwater off Arapahoe Drive and north-bound MD 210.	SHA	Medium
7.	Stormwater Management/ study	Western part of MD 210 between Delaware Drive and Black Hawk Drive	Evaluate this area to determine the amount of runoff entering the stream and the best method to treat storm water entering and flowing through the stream.	DER MDE	Medium/Low



Table 28. Eastover/Forest Heights/Glassmanor Sector Plan Public Facilities Report

Reference #	Facility Type	Location	Description	Entities Involved	Priority
8.	Stormwater Management/ Placemaking	Oxon Run stream segment west of Eastover Shopping Center	Utilize space currently available on M-NCPPC (Park) property west of the shopping center for stormwater quality and quantity control.	Parks	High (based on Eastover Shopping Center Redevelopment)
			Design this feature so that it doubles as an amenity and linear park for the community with shade trees and seating areas.	Parks	
			Coordinate with the U.S. Corps of Engineers and Maryland Department of the Environment (MDE) for the appropriate vegetative cover (forest or meadow habitat) for the floodplain and wetlands areas.	DER	High
			Development and redevelopment must conform with the CBCA 10 percent stormwater rule for the IDO land development zone, i.e., stormwater management practices must seek to reduce stormwater pollutant loads by 10 percent below the load previously generated by the same site.	DER	
9.	Stormwater Management/ Stream Restoration	Winkle Doodle from bridge to Oxon Run	Restore and stabilize the stream.	MDE	Medium
			Reduce the overall amount of imperviousness by removing the paved road adjacent to the stream and extending the stream buffer to its regulated width: including floodplain.	DPWT	High
			Consider public funding for this reconstruction given the severe condition of the stream and adjoining slopes.	Parks	Low
			Use the re-created floodplain for pedestrian and bike trails.	DER	Medium
			Utilize some of the shopping area's parking space to create a bioretention area for quantity and quality control of the stormwater passing through the area. Design this feature so that it doubles as an urban park and amenity for the community with seating areas and shade trees.	SHA	Medium/High
			Increase tree cover by 10 percent to improve air quality and assist in reducing the overall amount of stormwater leaving the site.	DER	High



# Acknowledgements

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## Special Thanks to:

Town of Forest Heights Mayor and Town Council

Councilman Obie Patterson's Office

Glassmanor/Oxon Hill Transforming Neighborhood Initiative

Glassmanor Elementary School, Ms. Carter's 2012 5th Grade  
Social Studies Students

\* Former Employee

We also acknowledge the citizens, property owners, community associations, business owners, and elected officials of the Eastover/Forest Heights/Glassmanor community, without whom this plan would not be possible.

An invitation to participate ...

## JOINT PUBLIC HEARING

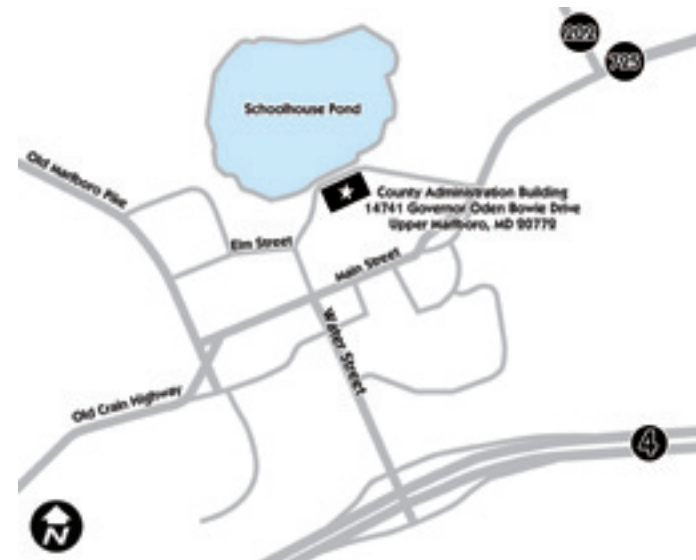
ON THE

### Preliminary Eastover/Forest Heights/Glassmanor Sector Plan and Sectional Map Amendment (SMA)

This sector plan was formally initiated on May 15, 2012 by the District Council as the Eastover/Forest Heights/Glassmanor Sector Plan and Sectional Map Amendment to address planning and development concerns in the communities of Glassmanor and Forest Heights, the commercial properties along MD 210/Indian Head Highway, and the Eastover Shopping Center. The sector plan contains policies, recommendations, and actions that will guide future growth and development in the sector plan area. The SMA will serve as a mechanism that helps to implement the sector plan recommendations and policies by amending the zoning map. The sector plan and SMA will build upon and implement the 2002 *Prince George's County Approved General Plan*, the 2005 *Countywide Green Infrastructure Functional Master Plan*, 2008 *Approved Public Safety Facilities Master Plan*, the 2009 *Master Plan of Transportation*, the 2010 *Approved Water Resources Functional Master Plan*, and the 2000 *The Approved Master Plan and Sectional Map Amendment for the Heights and Vicinity (Planning Area 76A)* (The Heights Plan). The sector plan amends The Heights Plan for a portion of Planning Area 76A. The plan addresses the need for economic revitalization; environmental infrastructure; transportation and public transit options; pedestrian safety and connectivity; streetscape and public realm improvements; stormwater management, water quality, and flood control; safety and code enforcement; and improvements to community health, facilities, and resources.

Date/Time: Monday, September 23, 2013, at 7:00 p.m.  
Doors will open at 6:00 p.m. for viewing of exhibits.

Location: Council Hearing Room, County Administration Building, 1st Floor  
14741 Governor Oden Bowie Drive  
Upper Marlboro, Maryland 20772



Individuals and representatives of community organizations who wish to speak at the joint hearing may register in advance online at: [http://www.pgplanning.org/Planning\\_Board/Testify\\_at\\_Hearings.htm](http://www.pgplanning.org/Planning_Board/Testify_at_Hearings.htm) or by calling 301-952-4584, TTY 301-952-4366.

For further information, please contact Karen Buxbaum, Project Manager, M-NCPPC, Community Planning Division at 301-952-4363, email [karen.buxbaum@ppd.mncppc.org](mailto:karen.buxbaum@ppd.mncppc.org).

The Maryland-National Capital Park and Planning Commission  
[www.mncppc.org/pgco](http://www.mncppc.org/pgco)

